# MERCED, CALIFORNIA

FINANCIAL STATEMENTS AND SUPPLEMENTAL INFORMATION WITH INDEPENDENT AUDITOR'S REPORT

YEAR ENDED JUNE 30, 2018

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# ORGANIZATION YEAR ENDED JUNE 30, 2018

## **DESCRIPTION OF DISTRICT**

The District, a political subdivision of the State of California, was established on July 1, 1963. Its territories encompass portions of Merced, Madera, and Fresno counties. There were no changes in boundaries during the fiscal year.

The District provides higher education instruction for the first and second years of college education and vocations training at Merced Community College.

## **BOARD OF TRUSTEES**

Name	Office	Term Expires
	D 11	D 1 2020
Carmen Ramirez	President	December 2020
Ernie Ochoa	Vice President	December 2020
Dennis Jordan	Clerk	December 2018
Cindy Lashbrook	Trustee	December 2018
Joe Gutierrez	Trustee	December 2018
Jean Upton	Trustee	December 2020
Leonel Villarreal	Trustee	December 2018

## **ADMINISTRATION**

Chris Vitelli, Ed.M	Superintendent/President, Merced College
Joe Allison, CPA	
Kelly Fowler	
Dr. Michael McCandless	Vice President Student Personnel Services





## INDEPENDENT AUDITOR'S REPORT

Members of the Board of Trustees Merced Community College District Merced, California

## **Report on the Financial Statements**

We have audited the accompanying financial statements of the business-type activities, the discretely presented component unit, and the aggregate remaining fund information of the Merced Community College District (the District) as of and for the year ended June 30, 2018, and the related notes to the financial statements, which collectively comprise the District's basic financial statements, as listed in the table of contents.

## Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

## Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the *Contracted District Audit Manual*, issued by the California Community Colleges Chancellor's Office. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

# Members of the Board of Trustees Merced Community College District Page 2

### **Opinions**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the business-type activities, the discretely presented component unit, and the aggregate remaining fund information of the Merced Community College District, as of June 30, 2018, and the respective changes in financial position and, where applicable, cash flows thereof for the year then ended in conformity with accounting principles generally accepted in the United States of America.

## Change in Accounting Principle

As discussed in Note 2 to the financial statements, in 2018 the District adopted new accounting guidance, GASB Statement No. 75, Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions. Our opinion is not modified with respect to this matter.

#### **Other Matters**

### Required Supplementary Information

Accounting principles generally accepted in the United States of America require the Management's Discussion and Analysis, the Schedule of Changes in the District's Net OPEB Liability and Related Ratios, the Schedules of the District's Proportionate Share of the Net Pension Liability, and the Schedules of the District's Contributions, as listed in the table of contents, be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about methods of preparing the information, and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

# Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the District's basic financial statements. The Supplementary Information Section, as listed in the table of contents, is presented for purposes of additional analysis, and is required by Title 2 U.S. Code of Federal Regulations (CFR) Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards, and the Contracted District Audit Manual, issued by the California Community Colleges Chancellor's Office, and is not a required part of the basic financial statements.

This supplementary information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the supplementary information is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

Members of the Board of Trustees Merced Community College District Page 3

## Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated December 19, 2018, on our consideration of the District's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control over financial reporting and compliance.

GILBERT ASSOCIATES, INC.

Milbert associates, en.

Sacramento, California

**December 19, 2018** 

# MANAGEMENT'S DISCUSSION AND ANALYSIS YEAR ENDED JUNE 30, 2018

#### INTRODUCTION TO THE BASIC FINANCIAL STATEMENTS

Merced Community College District ("the District") was formed in 1962. The District is located in Merced, California and has two campuses for students. The main campus is located in the city of Merced itself, with a satellite campus located in Los Banos, California. The District also has classes available at other locations outside of their two main campuses for students at the high school in Delhi, Dos Palos, and Mariposa, as well as classes for employees of the Valley State Prison and the Central California Women's Facility located in Chowchilla. We invite you to learn more about us and our services to students and the community at www.mccd.edu.

#### ACCOUNTING STANDARDS

In June 1999, the Governmental Accounting Standards' Board (GASB) released Statement No. 34, "Basic Financial Statement and Management's Discussion and Analysis for State and Local Governments," which changed the reporting format for annual financial statements. In November 1999, GASB released Statement No. 35, Basic Financial Statement and Management's Discussion and Analysis - Public Colleges and Universities – an amendment of GASB N. 34, which applies these reporting standards to public colleges and universities. The District continues to present its financial statements in this reporting format.

The following management's discussion and analysis provides an overview of the financial position and activities of the District's Financial Report for the fiscal year that ended June 30, 2018. The annual report consists of three basic financial statements, plus notes, that provide information on the District as a whole:

The Statement of Net Position presents the District's assets, deferred outflows of resources, liabilities, deferred inflows of resources and net position. Changes in total net position are based on the activities presented in the Statement of Revenues, Expenses, and Changes in Net Position.

The Statement of Revenues, Expenses and Changes in Net Position presents the revenues earned and expenses incurred by the District.

The Statement of Cash Flows presents information about the cash activities of the District during the year.

Notes to the Basic Financial Statements provide additional information crucial for the review of the financial statements.

Each of these statements will be reviewed and significant events discussed.

# MANAGEMENT'S DISCUSSION AND ANALYSIS YEAR ENDED JUNE 30, 2018

#### FINANCIAL AND ENROLLMENT HIGHLIGHTS

The 2017-18 state budget bill was signed by Governor Jerry Brown on June 27, 2017. The approved budget assumed total General Fund expenditures of \$125 billion, \$3.7 billion more than in 2016-17. While maintaining fiscal prudence, the Budget focuses state spending on the Governor's key priorities, investing in education being one of them.

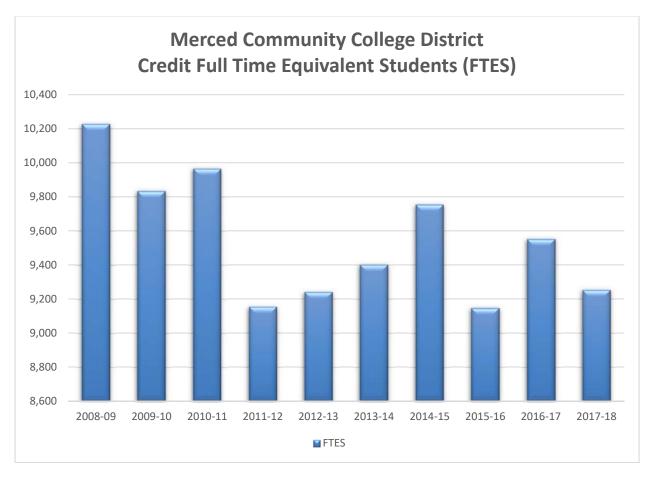
The adopted state budget also had the following impact on community colleges:

- Cost-of-Living Adjustment (COLA) of 1.56%
- 1% increase in funding for enrollment restoration/access
- Provided one-time funding of \$76.9 million for Scheduled Maintenance and Instructional Equipment and specified water conservation projects
- \$183.6 million to increase base allocation apportionment funding
- \$31.7 million for potential property tax deficit (one-time funds)

On September 13, 2017, the District presented to the Board of Trustees its annual budget. The 2017-18 adopted budget estimated Unrestricted General Fund Revenues of \$61.5 million and \$61.3 million Unrestricted General Fund Expenditures, resulting in a projected net revenue of \$250 thousand for the fiscal year. The projected net revenue, coupled with a beginning fund balance of \$4.8 million, would result in an ending fund balance of \$4.7 million. At year end, actual figures for revenue and expenditures were both slightly less than 1% higher than the amount estimated at the time of the adopted budget. The net effect of the combined increase in revenues and expenditures resulted in a net revenue of \$240 thousand, leaving an ending Unrestricted General Fund balance of \$4.8 million.

# MANAGEMENT'S DISCUSSION AND ANALYSIS YEAR ENDED JUNE 30, 2018

In 2017-18, the District reported 9,252 credit and non-credit resident FTES. See the below chart for a historical perspective on the changes in FTES over the past 10 years.



In 2017/18, the District implemented GASB 75 (Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions). GASB 75 improves accounting and financial reporting by state and local governments for other postemployment benefits (OPEB) by establishing standards for measuring and recognizing liabilities, deferred outflows of resources, deferred inflows of resources, and expenses. It requires the District to report an OPEB liability for the difference between the present value of projected OPEB benefits for past service and restricted resources held in trust for the payment of benefits. GASB 75 requires retroactive application, so the beginning net position decreased by \$52.2 million as the cumulative effect of change in accounting principle.

GASB Statement No. 68, Accounting and Financial Reporting for Pensions – an amendment of GASB Statement No. 27, and GASB Statement No. 71, Pension Transition for Contributions Made Subsequent to the Measurement Date – an amendment of GASB Statement No. 68 was implemented during the fiscal year ended June 30, 2015. The primary objective of these statements are to improve accounting and financial reporting by state and local governments for unfunded pension liabilities and to disclose any financial support for pensions that is provided by entities outside of the District.

# MANAGEMENT'S DISCUSSION AND ANALYSIS YEAR ENDED JUNE 30, 2018

GASB 68 establishes standards for measuring and recognizing unfunded pension liabilities, deferred outflows and inflows of resources, and expenses for the State of California's public employee pension systems, CalPERS and CalSTRS. The District's proportionate share of the combined CalPERS and CalSTRS net pension liability was \$62.4 million, as of the measurement date of June 30, 2017. The pension liability is one of the primary reasons for the large negative balance in the unrestricted net position shown on the statement of net position for 2018 (\$91.7 million).

There is a plan to fully fund the CalSTRS unfunded pension liability. Legislation was enacted to increase employer contribution rates over seven years beginning in 2014-15. The rate will more than double going from 8.25% to 19.10%. The employer contribution rate for 2017-18 was 14.43%. Employee contributions increased from the 2014-15 rate of 8.15% to 10.25% in 2016-17. The rate increases will remain in effect for at least thirty years, at which time the liability is projected to be fully funded.

CalPERS sets its own rates and is addressing its unfunded liability by increasing employer contribution rates over the next several years, nearly doubling the 2014-15 rate of 11.771%. The employer contribution rate for 2017-18 was 15.8%.

# MANAGEMENT'S DISCUSSION AND ANALYSIS YEAR ENDED JUNE 30, 2018

## STATEMENT OF NET POSITION

The Statement of Net Position presents information on the District's assets, deferred outflows of resources, liabilities and deferred inflows of resources, with the difference reported as net position. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the District is improving or deteriorating.

# STATEMENT OF NET POSITION

	2018	2017	\$ Change	% Change
ASSETS				
Current and other assets	\$ 38,572,502	\$ 39,460,451	\$ (887,949)	-2%
Noncurrent assets:	, , ,	, , ,		
Capital assets, net	97,403,694	99,364,691	(1,960,997)	-2%
TOTAL ASSETS	135,976,196	138,825,142	(2,848,946)	-2%
DEFERRED OUTFLOWS OF RESOURCES	23,356,256	17,260,492	6,095,764	35%
LIABILITIES Current liabilities:				
Current liabilities	16,138,770	16,979,757	(840,987)	-5%
Long-term liabilities, noncurrent portion	159,613,383	154,492,988	5,120,395	3%
TOTAL LIABILITIES	175,752,153	171,472,745	4,279,408	2%
DEFERRED INFLOWS OF RESOURCES	3,549,330	3,071,335	477,995	16%
NET POSITION				
Net investment in capital assets	64,013,467	63,467,098	546,369	1%
Restricted	7,681,374	7,571,571	109,803	1%
Unrestricted (deficit)	(91,663,872)	(89,497,115)	(2,166,757)	2%
TOTAL NET POSITION	\$(19,969,031)	\$(18,458,446) *	\$ (1,510,585)	8%

<sup>\*</sup>As restated due to Implementation of GASB 75.

#### Assets

Total Assets decreased approximately \$2.8 million, a percentage decrease of 2%. The major changes affecting total assets are listed below:

# MANAGEMENT'S DISCUSSION AND ANALYSIS YEAR ENDED JUNE 30, 2018

Current and Other Assets decreased by approximately \$.9 million, a percentage decrease of 2%. This decrease is primarily due to removal of accounts receivable related to the timing of General Apportionment for EPA.

Net Capital Assets decreased by approximately \$2 million, a percentage decrease of 2%. This reduction was primarily the result of accumulated depreciation.

Deferred Outflows of Resources and Deferred Inflows of Resources

Deferred outflows of resources increased by \$6.1 million and deferred inflows of resources increased by \$.5 million. The changes are related to pension reporting requirements per GASB Statement No. 68 and newly implemented OPEB liability reporting requirements per GASB Statement No. 75 such as the restatement of prior year for OPEB contributions made after measurement date June 30, 2016, to adjust the change in Net Pension Liability and to recognize pension expense. These are discussed in more detail in Notes 8 and 9 of the financial statements.

#### Liabilities

Total Liabilities increased by \$4.2 million, a percentage increase of 2%. The major changes affecting total liabilities are listed below:

Current Liabilities decreased by \$.8 million, or 5%. This was primarily due to a reduction in Accounts Payable related to timing requirements to disburse Adult Education Block Grant funds to various districts in which Merced College acts as the Fiscal Agent.

The noncurrent portion of long-term liabilities increased by \$5.1 million, a percentage increase of 3%. The primary factor for this increase is the change in the net pension liability, due to changes in assumptions in the current year.

### Net Position

The OPEB and Pension liabilities are the primary reasons for the large negative balance in the unrestricted net position shown on the statement of net position for 2018 (\$91.7 million).

# MANAGEMENT'S DISCUSSION AND ANALYSIS YEAR ENDED JUNE 30, 2018

## STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN NET POSITION

The Statement of Revenues, Expenses, and Changes in Net Position present information showing how the District's net position changed during the most recent fiscal year. All changes in net position are reported when the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will result in cash flows in future fiscal periods, such as revenues pertaining to receivables and expenses pertaining to earned, but unused, compensated balances.

## STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN NET POSITION

	2018	2017	\$ Change	% Change
OPERATING REVENUES				
Net tuition and fees	\$ 4,755,229	\$ 4,650,404	\$ 104,825	2%
Grants and contracts, noncapital:	19,837,760	18,540,318	1,297,442	7%
Auxiliary enterprise sales and charges	2,372,584	2,586,095	(213,511)	-8%
TOTAL OPERATING REVENUES	26,965,573	25,776,817	1,188,756	5%
TOTAL OPERATING EXPENSES	87,649,281	84,658,343	2,990,938	4%
OPERATING LOSS	(60,683,708)	(58,881,526)	(1,802,182)	3%
NON-OPERATING REVENUES (EXPENSES)				
State apportionments, noncapital	33,990,723	33,286,313	704,410	2%
Education protection account	8,215,991	7,498,737	717,254	10%
Local property taxes	12,300,014	11,621,110	678,904	6%
State taxes and other revenues	2,174,668	2,772,521	(597,853)	-22%
Other non-operating revenues (expenses)	(1,204,447)	(1,215,634)	11,187	1%
TOTAL NON-OPERATING REVENUES	55,476,949	53,963,047	1,513,902	3%
GAIN (LOSS) BEFORE CAPITAL REVENUES	(5,206,759)	(4,918,479)	(288,280)	6%
Local property taxes and revenues, capital	3,598,969	3,152,413	446,556	14%
Local revenues, grants and gifts, capital	97,205	72,165	25,040	35%
INCREASE (DECREASE) IN NET POSITION	(1,510,585)	(1,693,901)	183,316	-11%
NET POSITION BEGINNING OF YEAR, as previously reported Cumulative effect of change in accounting principle	(18,458,446)	35,473,514 (52,238,059)	(53,931,960) 52,238,059	-152%
NET POSITION BEGINNING OF YEAR, as restated	(18,458,446)	(16,764,545)	(1,693,901)	10%
NET POSITION END OF YEAR	\$(19,969,031)	\$(18,458,446) *	\$ (1,510,585)	8%

<sup>\*</sup>As restated due to Implementation of GASB 75.

# MANAGEMENT'S DISCUSSION AND ANALYSIS YEAR ENDED JUNE 30, 2018

### Operating Revenues

Total operating revenues increased by \$1.2 million, a percentage increase of 5%. This increase is primarily due to an increase in state grants and contracts.

## **Operating Expenses**

Total operating expenses increased by \$3 million, or 4%, mainly due to increases in employee benefits (\$2.8 million) and operating expenses (\$.6 million). Additionally there was a slight increase in depreciation of \$.1 million. These increases were offset by a decrease in employee salaries of \$.3 million.

# District's Fiduciary Responsibility

The District is the trustee, or fiduciary, for certain amounts held on behalf of students, clubs, and donors for student loans and scholarships. The District's fiduciary activities are reported in a separate statement of fiduciary net position. These activities are excluded from the District's other financial statements because these assets cannot be used to finance operations. The District is responsible for ensuring that the assets reported in these funds are used for their intended purposes.

#### CAPITAL ASSETS AND DEBT ADMINISTRATION

## Capital Assets

As of June 30, 2018, the District had approximately \$97.4 million invested in net capital assets. Total capital assets of \$168.8 million consist of land, construction in progress, buildings and improvements, vehicles, data processing equipment, and other office equipment. These assets have accumulated depreciation of approximately \$71.4 million. Depreciation expense of \$4.3 million was recorded in 2018.

Note 5 to the financial statements provides additional information on capital assets. A comparison of capital assets net of depreciation is summarized below:

	2018	2017	Net Change
Land and construction in progress	\$ 2,898,011	\$ 2,511,070	\$ 386,941
Buildings and equipment	165,868,128	163,868,690	1,999,438
Accumulated Depreciation	(71,362,445)	(67,015,069)	(4,347,376)
<b>Total Capital Assets</b>	\$ 97,403,694	\$ 99,364,691	\$ (1,960,997)

# MANAGEMENT'S DISCUSSION AND ANALYSIS YEAR ENDED JUNE 30, 2018

#### **Debt Administration**

At June 30, 2018, the District had approximately \$163.7 million in outstanding debt. The increase in debt was primarily due to the increase in Net Pension Liability related to changes in assumptions. A comparison is summarized below:

	2018	2017	Net Change
General obligation bonds	\$ 39,380,000	\$ 41,095,000	\$ (1,715,000)
Bond issuance premium	1,717,645	1,865,425	(147,780)
Compensated absences	1,167,027	1,036,715	130,312
Capital leases	1,944,917	2,649,554	(704,637)
Early retirement incentive	258,211	812,330	(554,119)
Net pension liability	62,402,037	53,839,525	8,562,512
Net OPEB obligation	56,801,302	57,377,703	(576,401)
<b>Total Long-term Liabilities</b>	\$163,671,139	\$158,676,252*	\$ 4,994,887

<sup>\*</sup>As restated due to implementation of GASB 75.

## ECONOMIC OUTLOOK AND FACTORS AFFECTING NEXT YEAR'S BUDGET

At the time these financial statements were prepared and audited, the District was aware of several circumstances that could affect its future financial health.

The State's economy continues to show a steady growth as it has in recent years, with unemployment rates falling to an all-time low of 4.2 percent. However, by the end of the 2018-19 fiscal year, the United States will have matched the longest economic recovery in modern history. Therefore, it is critical that the state continue increasing both the Rainy Day Fund and the Safety Net Reserve Fund, which will help mitigate the impact of the pending economic downturn. At this time, California is in a better position to weather a recession than at any other time in recent history.

The state legislature continues its investment in student equity, access and success by providing additional funds in the state budget for colleges to develop and implement guided pathways programs focused on creating clear pathways for students to complete their degrees. In addition, the budget included the creation of a new California Online College to increase degree and certificate opportunities for working adults. Finally, the state implemented a system-wide California Promise Program to provide free tuition for all first-time, full-time college students. All of these efforts are intended to increase student equity, access and success.

Previous legislative changes in the enrollment process and course repeatability along with limitation in the financial aid terms, created downward pressure on enrollment. Traditionally, reduced unemployment has also created reduced demand for college courses. In an effort to mitigate the impact of these changes, the Office of Student Services has continued to increase outreach efforts to area high schools; employed the use of embedded counselors, provided extreme registration so that students could go through the elements of registration and get classes all in one day; streamlined registration priorities for continuing students to ease course selection; and implemented a 15-to-Finish campaign to encourage students to transition through the system in a timely manner.

# MANAGEMENT'S DISCUSSION AND ANALYSIS YEAR ENDED JUNE 30, 2018

The Office of Instruction continued efforts to improve the scheduling of classrooms, utilized technology to better manage enrollment trends, expanded waitlists to monitor and respond to demand, developed fast track career technical certificates, and expanded off site offerings including prisons and AB288 college-level courses in local high schools. In an area that has the highest per capita population under 25 and the lowest degree achievement, these efforts should be enough to overcome the effects of the legislative changes and produce enrollment growth.

The state implemented a new Student-Centered Funding Formula (SCFF) in 2018-19 to replace the decades-old apportionment formula, which relied entirely on the number of students enrolled at a particular point in time. In addition to student enrollment, the new formula provides funding for additional factors, such as the number of low-income students enrolled plus the number of students who meet certain student success metrics. The funding split will be transitioned in phases to eventually reflect 60% for student enrollment, 20% for low-income students, and 20% for student success, plus additional funding for those low-income students who meet the student success metrics. Additionally, fixed costs continue to increase, especially for CalPERS and CalSTRS. Although the new SCFF provides a significant increase in funding in the short-term, along with hold harmless protections through 2020-21, there is uncertainty as to its long-term impact. Merced College projects to maintain a balanced budget as well as sustain a fund balance that remains above the board required 6% level for the 2018-19 fiscal year.

All of these factors were considered in preparing the District budget for the 2018-19 fiscal year.

# REQUEST FOR INFORMATION

The financial report is designed to provide a general overview of the District's finances. Questions concerning this report or requests for additional financial information should be addressed to the Merced Community College District, Director of Business & Fiscal Services, 3600 M St., Merced, CA 95348-2806.

# STATEMENT OF NET POSITION JUNE 30, 2018

ASSETS	Primary Institution	Foundation
Current assets:		
Cash and equivalents	\$ 19,050,559	\$ 1,242,036
Accounts receivable	7,242,989	5,956
Due from District	(00.05(	30,032
Inventory	608,856	
Prepaid expenses and other assets	232,446	1 270 024
Total current assets	27,134,850	1,278,024
Noncurrent assets:		5.517.074
Long-term investments	11 427 (52	5,516,874
Restricted cash and equivalents	11,437,652	925 250
Pledged receivable, net	2 909 011	835,359
Nondepreciable capital assets	2,898,011	
Depreciable capital assets, net	94,505,683	6 252 222
Total noncurrent assets	108,841,346	6,352,233
TOTAL ASSETS	135,976,196	7,630,257
DEFERRED OUTFLOWS OF RESOURCES		
Deferred amount on refunding	1,195,482	
Deferred outflows of resources related to pensions	17,932,665	
Deferred outflows of resources related to OPEB	4,228,109	
TOTAL DEFERRED OUTFLOWS OF RESOURCES	23,356,256	
LIABILITIES		
Current liabilities:		
Accounts payable	3,662,267	25,664
Due to the Fiduciary Fund	92,119	
Due to the Foundation	30,032	
Interest payable	642,802	
Unearned revenue	7,653,794	
Long-term liabilities due within one year	4,057,756	
Total current liabilities	16,138,770	25,664
Long-term liabilities due in more than one year		
Net pension liability	62,402,037	
Net OPEB liability	56,801,302	
Other long-term liabilities	40,410,044	
TOTAL LIABILITIES	175,752,153	25,664
DEFERRED INFLOWS OF RESOURCES		
Deferred inflows of resources related to pensions	3,549,330	
NET POSITION		
Net investment in capital assets	64,013,467	
Restricted for:	01,013,107	
Nonexpendable:		
Scholarships		2,867,727
Expendable:		_,=,,,,,,
Scholarships and loans		4,106,025
Capital projects	2,534,740	.,100,023
Debt service	2,337,997	
Other special purposes	2,808,637	
Unrestricted (deficit)	(91,663,872)	630,841
TOTAL NET POSITION	\$ (19,969,031)	\$ 7,604,593
	ψ (17,707,031)	
The accompanying notes are an integral part of these financial statements.		15

# STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN NET POSITION YEAR ENDED JUNE 30, 2018

	Primary Institution	Foundation
OPERATING REVENUES		
Tuition and fees (gross)	\$ 12,170,496	
Less: scholarship discounts and allowances	(7,415,267)	
Net tuition and fees	4,755,229	
Grants and contracts, noncapital:		
Federal	1,902,237	
State	16,467,287	
Local	1,468,236	
Contributions		\$ 1,063,557
Auxiliary enterprise sales and charges	2,372,584	
TOTAL OPERATING REVENUES	26,965,573	1,063,557
OPERATING EXPENSES		
Salaries	40,099,142	
Employee benefits	27,823,818	
Supplies, materials, and other operating expenses and services	15,362,082	51,418
Depreciation	4,364,239	
Scholarships and student programs		679,800
TOTAL OPERATING EXPENSES	87,649,281	731,218
OPERATING INCOME (LOSS)	(60,683,708)	332,339
NON-OPERATING REVENUES (EXPENSES)		
State apportionments, noncapital	33,990,723	
Education protection account	8,215,991	
Local property taxes	12,300,014	
State taxes and other revenues	2,174,668	
Investment income	332,825	206,243
Interest expense	(1,461,736)	
Other non-operating revenues (expenses)	24,239	7,249
Financial aid revenues	22,183,822	
Financial aid expenses	(22,283,597)	
TOTAL NON-OPERATING REVENUES (EXPENSES)	55,476,949	213,492
GAIN (LOSS) BEFORE CAPITAL REVENUES	(5,206,759)	545,831
Local property taxes and revenues, capital	3,598,969	
Local revenues, grants and gifts, capital	97,205	
INCREASE (DECREASE) IN NET POSITION	(1,510,585)	545,831
NET POSITION BEGINNING OF YEAR, as previously reported	33,779,613	7,058,762
Cumulative effect of change in accounting principle	(52,238,059)	
NET POSITION BEGINNING OF YEAR, as restated	(18,458,446)	7,058,762
NET POSITION END OF YEAR	\$ (19,969,031)	\$ 7,604,593

# STATEMENT OF CASH FLOWS YEAR ENDED JUNE 30, 2018

	Primary Institution
CASH FLOWS FROM OPERATING ACTIVITIES	
Tuition and fees	\$ 5,310,623
Federal grants and contracts	1,933,733
State grants and contracts	15,924,196
Local grants and contracts	706,703
Payments to suppliers	(16,090,129)
Payments to/on behalf of employees	(66,126,205)
Auxiliary enterprise sales and charges	2,368,075
Net cash used by operating activities	(55,973,004)
CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES	
State apportionments and receipts	37,218,562
Education protection account receipts	8,215,991
Local property and state taxes, lottery and other state receipts	14,474,682
Financial aid receipts	22,183,822
Financial aid payments	(22,283,597)
Investment income	332,825
Other noncapital disbursements	4,990
Net cash provided by noncapital financing activities	60,147,275
CASH FLOWS FROM CAPITAL AND RELATED	
FINANCING ACTIVITIES	
Purchases of capital assets	(2,395,179)
Proceeds from sale of capital assets	3,707
Principal paid on capital debt	(2,419,637)
Interest paid on capital debt	(1,484,986)
Local property taxes and other revenues for capital	3,688,111
Net cash used by noncapital financing activities	(2,607,984)
NET INCREASE IN CASH AND EQUIVALENTS	1,566,287
CASH AND EQUIVALENTS BEGINNING OF YEAR	28,921,924
CASH AND EQUIVALENTS END OF YEAR	\$ 30,488,211

# STATEMENT OF CASH FLOWS (Continued) YEAR ENDED JUNE 30, 2018

	Primary Institution
RECONCILIATION TO STATEMENT OF NET POSITION	
Cash and equivalents	\$ 19,050,559
Restricted cash and equivalents	11,437,652
Total cash and equivalents	\$ 30,488,211
RECONCILIATION OF NET OPERATING GAIN (LOSS) TO NET CASH PROVIDED (USED) BY OPERATING ACTIVITIES	
Operating loss	\$ (60,683,708)
Adjustments to reconcile net loss to net cash used by	+ (**,****,***)
operating activities:	
Depreciation expense	4,364,239
Gain on disposal of capital assets	(3,707)
Amortization of bond premium	(147,780)
Amortization of deferred amount on refunding	85,391
Changes in assets and liabilities:	
Accounts receivable, net	(730,037)
Inventory	(22,592)
Prepaid expenses and other assets	(26,231)
Deferred outflows of resources related to pensions	(6,516,835)
Deferred outflows of resources related to OPEB	335,680
Accounts payable	(675,517)
Due to the Foundation	35,289
Due to the Fiduciary Fund	(59,047)
Interfund services provided	19,249
Unearned revenue	12,303
Deferred inflows of resources related to pensions	477,995
Compensated absences	130,312
Net OPEB liability	(576,401)
Net pension liability	8,562,512
Supplemental early retirement incentive	(554,119)
Net cash used by operating activities	\$ (55,973,004)

# STATEMENT OF FIDUCIARY NET POSITION JUNE 30, 2018

	Trust Fund
	Associated Students Fund
ASSETS	
Cash and equivalents	\$ 197,732
Accounts receivable	1,666
Due from the primary institution	92,119
TOTAL ASSETS	291,517
LIABILITIES	
Payables	5,255
Unearned revenue	49,860
TOTAL LIABILITIES	55,115
NET POSITION - RESTRICTED  Amounts held in trust for student groups	\$ 236,402

# STATEMENT OF CHANGES IN FIDUCIARY NET POSITION JUNE 30, 2018

	Trust Fund
	Associated Students Fund
ADDITIONS	
Student fees	\$ 85,647
Interest	3,133
Other revenues	38,227
TOTAL ADDITIONS	127,007
DEDUCTIONS	
Supplies and materials	44,149
Other operating expenses and services	81,993
Other outgoing	24,448
TOTAL DEDUCTIONS	150,590
DECREASE IN NET POSITION	(23,583)
NET POSITION BEGINNING OF YEAR	259,985
NET POSITION END OF YEAR	\$ 236,402

# NOTES TO THE FINANCIAL STATEMENTS YEAR ENDED JUNE 30, 2018

## 1. ORGANIZATION AND NATURE OF ACTIVITIES

**Definition of the Reporting Entity** – The Merced Community College District (the District) is the level of government primarily accountable for activities related to public education. The governing authority consists of elected officials who, together, constitute the Board of Trustees.

The District has reviewed criteria to determine whether other entities with activities that benefit the District should be included within its financial reporting entity. The decision to include a potential component unit in the reporting entity was made by applying the criteria set forth in generally accepted accounting principles (GAAP) and Governmental Accounting Standards Board (GASB). The District, based on its evaluation of these criteria, identified the Merced College Foundation (the Foundation) as a component unit.

**Discretely Presented Component Unit** – The Foundation was established as a legally separate non-profit entity to support the District and its students through fundraising activities. In addition, the Foundation develops and maintains student scholarships and trust accounts for the District students. Furthermore, the funds contributed by the Foundation to the District and its students are significant to the District's financial statements. Therefore, the District has classified the Foundation as a component unit that will be discretely presented in the District's annual financial statements.

#### 2. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

**Basis of Presentation** – The accompanying financial statements have been prepared in conformity with generally accepted accounting principles as prescribed by the Governmental Accounting Standards Board and *Audits of State and Local Governmental Units*, issued by the American Institute of Certified Public Accountants (AICPA).

**Basis of Accounting** – For financial reporting purposes, the District is considered a special-purpose government engaged only in business-type activities. Accordingly, the District's financial statements have been presented using the economic resources measurement focus and accrual basis of accounting. Under the accrual basis, revenues are recognized when earned, and expenses are recognized when an obligation has been incurred. All significant interfund transactions have been eliminated.

The budgetary and financial accounts of the District are recorded and maintained in accordance with the Chancellor's Office of the California Community Colleges' Budget and Accounting Manual, which is consistent with GAAP.

In addition to the District's business-type activities, the District maintains a fiduciary fund. This fund accounts for assets held by the District in a trustee capacity or as an agent on behalf of others. Fiduciary funds are accounted for using the economic resources measurement focus. The District reports the following fiduciary fund:

*Trust Fund*— This fund is the Associated Students Fund. The amounts reported for the Associated Students Fund represent the combined totals of all accounts for the various student body clubs and activities within the District. Individual totals, by club, are maintained within the Associated Student's accounting system.

# NOTES TO THE FINANCIAL STATEMENTS YEAR ENDED JUNE 30, 2018

**Budgets and Budgetary Accounting** – By state law, the District's governing board must approve a tentative budget no later than July 1st and adopt a final budget no later than September 15th of each year. A hearing must be conducted for public comments prior to adoption.

The budget is revised during the year to incorporate categorical funds which are awarded during the year and miscellaneous changes to the spending plans. Revisions to the budget are approved by the District's governing board.

Estimates Used in Financial Reporting – In preparing financial statements in conformity with accounting principles generally accepted in the United States of America, management is required to make estimates and assumptions that affect the reported amounts of assets and liabilities and the disclosure of contingent assets and liabilities at the date of the financial statements and revenues and expenses during the reporting period. Actual results could differ from those estimates.

**Cash and Equivalents** – For purposes of the statement of cash flows, the District considers all highly liquid investments with a maturity of three months or less at the time of purchase to be cash equivalents.

**Restricted Cash and Equivalents** – Restricted cash and equivalents are those amounts externally restricted as to use pursuant to the requirements of the District's grants, contracts, and debt service requirements.

**Accounts Receivable** – Accounts receivable consist of amounts due from federal, state and local governments, or private sources, in connection with reimbursement of allowable expenses based on a contract or agreement between the District and the funding source. Additionally, accounts receivable consist of tuition and fee charges to students.

**Inventory** – Inventories are presented at the lower of cost or market using the average cost method and are expensed when used. Inventory consists of expandable instructional, custodial, health and other supplies held for consumption.

**Prepaid Expenses** – Prepaid expenses consist of operating expenses for which payment is due in advance and are expensed when the benefit is received.

Capital Assets – Capital assets are recorded at cost at the date of acquisition. Donated capital assets are recorded at their estimated fair value at the date of donation. For equipment, the District's capitalization policy includes all items with a unit cost of \$5,000 or more and an estimated useful life of greater than one year. Buildings, as well as renovations to buildings, infrastructure, and land improvements that significantly increase the value or extend the useful life of the structure are capitalized.

## NOTES TO THE FINANCIAL STATEMENTS YEAR ENDED JUNE 30, 2018

The cost of normal maintenance and repairs that does not add to the value of the asset or materially extend the asset's life is recorded in operating expense in the year in which the expense was incurred. Depreciation on all assets is provided on a straight-line basis over the following estimated useful lives:

Asset Class	Years
Improvement of Sites	10
Buildings	50
Vehicles	8
Equipment	10
Library Books	5
Technology	5

**Unearned Revenue** – Unearned revenues include amounts received for tuition and fees prior to the end of the fiscal year, but related to the subsequent accounting period. Unearned revenues also include amounts received from grants, contracts, and certain categorical programs that have not yet been earned.

Compensated Absences – Employee vacation pay is accrued at year-end for financial statement purposes based on vacation time accrued and current pay rates. The liability and expense incurred are recorded at year-end as accrued vacation payable in the balance sheet and as a component of employee benefits. It is the District's policy to record sick leave in the period taken, since the employee's right to sick leave payment does not vest upon termination.

**Deferred Outflows/Deferred Inflows of Resources** – In addition to assets and liabilities, the balance sheet reports separate sections for deferred outflows of resources and deferred inflows of resources. Deferred outflows of resources represent a consumption of resources that applies to a future period(s) and will not be recognized as an outflow of resources (expense) until then. Conversely, deferred inflows of resources represent an acquisition of resources that applies to a future period(s) and will not be recognized as an inflow of resources (revenue) until that time.

The District's deferred amount on refunding, resulting from the difference in the carrying value and reacquisition price of the refunded debt, is reported as a deferred outflow of resources and is amortized over the shorter of the life of the refunded debt or refunding bond.

Contributions made to the District's pension and OPEB plan(s) after the measurement date but before the fiscal year-end are recorded as a deferred outflow of resources and will reduce the net pension liability total OPEB liability in the next fiscal year.

Additional factors involved in the calculation of the District's pension and OPEB expenses and liabilities include the differences between expected and actual experience, changes in assumptions, differences between projected and actual investment earnings, changes in proportion, and differences between the District's contributions and proportionate share of contributions. These factors are recorded as deferred outflows and inflows of resources and amortized over various periods. See Note 8 for further details related to these pension deferred outflows and inflows. See Note 9 for details related to the OPEB deferred outflows and inflows.

# NOTES TO THE FINANCIAL STATEMENTS YEAR ENDED JUNE 30, 2018

**Pensions** – Qualified employees are covered under multiple-employer defined benefit pension plans maintained by agencies of the State of California. Certificated employees are members of the State Teachers' Retirement Plan (the CalSTRS Plan), and classified employees are members of the Schools Pool (the CalPERS Plan), collectively referred to as the Plans. For purposes of measuring the net pension liability, pension expense, and deferred outflows/inflows of resources related to pensions, information about the fiduciary net position of the District's portions of the Plans and additions to/deductions from the Plans' fiduciary net position have been determined on the same basis as they are reported by the Plans. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

Other Postemployment Benefits (OPEB) - For purposes of measuring the net OPEB liability, deferred outflows of resources and deferred inflows of resources related to OPEB, and OPEB expense, information about the fiduciary net position of the District's (OPEB Plan) and additions to/deductions from OPEB Plan's fiduciary net position have been determined on the same basis. For this purpose, benefit payments are recognized when currently due and payable in accordance with the benefit terms. Investments are reported at fair value.

**Net Position** – The District's net position is classified as follows:

- Net investment in capital assets This represents the District's total investment in capital assets, net of outstanding debt obligations related to those capital assets. To the extent debt has been incurred but not yet expended for capital assets, such amounts are not included as a component of net investment in capital assets.
- Restricted net position expendable Restricted expendable net position includes resources that the District is legally or contractually obligated to spend in accordance with restrictions imposed by external third parties.
- Unrestricted net position (deficit) Unrestricted net position (deficit) represents resources derived from student tuition and fees, state apportionments, and sales and services of educational departments and auxiliary enterprises. These resources are used for transactions relating to the educational and general operations of the District, and may be used at the discretion of the governing board to meet current expenses for any purpose. Unrestricted net position includes amounts internally designated for District obligations.

When both restricted and unrestricted resources are available for use, it is the District's policy to use restricted resources first, and then unrestricted resources as they are needed.

**Classification of Revenues** – The District has classified its revenues as either operating or non-operating revenues according to the following criteria:

- Operating revenues: Operating revenues include activities that have the characteristics of exchange transactions, such as (1) student tuition and fees, net of scholarship discounts and allowances; (2) sales and services of auxiliary enterprises; (3) most Federal, State, and local grants and contracts and Federal appropriations.
- Non-operating revenues: Non-operating revenues include activities that have the characteristics of
  non-exchange transactions, such as gifts and contributions, and other revenue sources that are
  defined as non-operating revenues by GASB, such as State appropriations and investment income.

# NOTES TO THE FINANCIAL STATEMENTS YEAR ENDED JUNE 30, 2018

Scholarship Discounts and Allowances and Financial Aid – Student tuition and fee revenues are reported net of scholarship discounts and allowances in the statement of revenues, expenses, and changes in net position. The District offers Board of Governor's (BOG) grants to qualified students and these tuition waivers are reported as scholarship discounts and allowances. Grants, such as Federal, State, or non-governmental programs, are recorded as operating or non-operating revenues in the District's financial statements.

**Property Taxes** – Secured property taxes attach as an enforceable lien on property as of January 1, and are payable in two installments on November 1 and February 1. Unsecured property taxes are payable in one installment on or before August 31. The Counties bills and collects the taxes for the District. Tax revenues are recognized by the District when received.

Change in Accounting Principles - For the year ended June 30, 2018, the District implemented GASB Statement No. 75 (GASB 75), Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions. The primary objective of GASB 75 is to improve accounting and financial reporting by state and local governments for other postemployment benefits (OPEB) by establishing standards for measuring and recognizing liabilities, deferred outflows of resources, deferred inflows of resources, and expenses. It requires employers to report a net OPEB liability for the difference between the present value of projected OPEB benefits for past service and restricted resources held in trust for the payment of benefits. GASB 75 identifies the methods and assumptions that should be used to project benefit payments, discount projected benefit payments to their actuarial present value, and attribute that present value to periods of employee service. Note 9 explains the effect of the implementation of GASB 75.

Since GASB 75 requires retroactive application, the net OPEB liability offset by the related deferred outflow of resources and prior recognized OPEB liabilities as of June 30, 2017 reduces the beginning net position for the fiscal year ended June 30, 2018. As a result, for the year ended June 30, 2018, the beginning net position decreased by \$52,238,059 as the cumulative effect of a change in accounting principles.

# 3. CASH AND EQUIVALENTS

Cash and equivalents as of June 30, 2018, are classified in the accompanying financial statements as follows:

Statement of Net Position of the Primary Government:

Cash and equivalents \$ 19,050,559
Restricted cash and equivalents \$ 11,437,652
Statement of Fiduciary Net Position:

Cash and equivalents 197,732

Total cash and equivalents \$ 30,685,943

# NOTES TO THE FINANCIAL STATEMENTS YEAR ENDED JUNE 30, 2018

Cash and equivalents as of June 30, 2018, consist of the following:

Cash and equivalents in County Treasury	\$ 22,988,605
Deposits with financial institutions	1,211,552
Cash on hand	16,509
Cash and equivalents in CAMP	6,469,277
Total cash and equivalents	\$ 30,685,943

### Cash in County Treasury

In accordance with Education Code Section 41001, the District maintains substantially all of its cash in the Merced County Treasury (County Treasury). The County Treasury pools these funds with those of other districts in the county and invests the cash. The share of each fund in the pooled cash account is separately accounted for and interest earned is apportioned quarterly to funds that are legally required to receive interest based on the relationship of a fund's daily balance to the total of pooled cash and investments.

Participants' equity in the County Treasury investment pool is determined by the dollar amount of the participant deposits, adjusted for withdrawals and distributed income. This method differs from the fair value method used to value investments in these financial statements in that unrealized gains or losses are not distributed to pool participants.

The County Treasury is authorized to deposit cash and invest excess funds by California Government Code Section 53648 et. seq., and is restricted by Government Code Section 53635, pursuant to Section 53601. The funds maintained by the Treasury are either secured by federal depository insurance or are collateralized.

## California Asset Management Program

California Asset Management Program (CAMP) is a California Joint Powers Authority established to provide California public agencies with professional investment services. The CAMP Pool is a permitted investment for all local agencies under California Government Code Section 53601(p). The District's cash and equivalents in CAMP represent unspent bond proceeds restricted for specific purposes under terms of the bond offering.

# NOTES TO THE FINANCIAL STATEMENTS YEAR ENDED JUNE 30, 2018

## Investments Authorized by the District's Investment Policy

The table below identifies the investment types authorized for the entity by the District's investment policy. This table also identifies certain provisions of the California Government Code that address interest rate risk, credit risk, and concentration of credit risk.

Authorized Investment Type	Maximum Maturity	Maximum Percentage of Portfolio	Maximum Investment in One Issuer
Local Agency Bonds or Notes	5 years	None	None
U.S. Treasury Obligations	5 years	None	None
State Obligations – CA and Others	5 years	None	None
CA Local Agency Obligations	5 years	None	None
U.S. Agency Obligations	5 years	None	None
Bankers' Acceptance	180 days	40%	None
Commercial Paper (pooled and non-pooled)	270 days	25% or 40%	10%
Negotiable Certificates of Deposits	5 years	30%	10%
Non-negotiable Certificates of Deposits	5 years	None	None
Deposit Placement Services	5 years	30%	10%
CD Placement Services	5 years	30%	10%
Repurchase Agreements	1 year	None	None
Reverse Repurchase Agreements	92 days	20%	None
Medium-Term Notes	5 years	30%	None
Mutual Funds & Money Market Mutual Funds	N/A	20%	10%
Collateralized Bank Deposits	5 years	None	None
Mortgage Pass-through Securities	5 years	20%	None
Joint Powers Authority Pool	N/A	None	None
County Pooled Investment Funds	N/A	None	None
Local Agency Investment Funds (LAIF)	N/A	None	None
Voluntary Investment Program Fund	N/A	None	None
Supranational Obligations	5 years	30%	None

## Investments Authorized by Debt Agreements

Investments of debt proceeds held by bond trustees are governed by provisions of the debt agreements rather than the general provisions of the California Government Code.

## **Derivative Investments**

The District did not directly enter into any derivative investments. Information regarding the amount invested in derivatives by the County Treasury and CAMP was not available.

# NOTES TO THE FINANCIAL STATEMENTS YEAR ENDED JUNE 30, 2018

## Interest Rate Risk

Interest rate risk is the risk that changes in market interest rates will adversely affect the fair value of an investment. Generally, the longer the maturity of an investment, the greater the sensitivity of its fair values to changes in market interest rates. As of June 30, 2018, the weighted average maturity of the investments contained in the County Treasury and the CAMP investment pools is approximately 438 and 35 days, respectively.

### Credit Risk

Generally, credit risk is the risk that an issuer of an investment will not fulfill its obligation to the holder of the investment. This is measured by the assignment of a rating by a nationally recognized statistical rating organization. The County Treasury investment pool does not have a rating provided by a nationally recognized statistical rating organization. The CAMP investment pool is rated AAAm by Standard and Poor's as of June 30, 2018.

## Custodial Credit Risk

Custodial credit risk for *deposits* is the risk that, in the event of the failure of a depository financial institution, a government will not be able to recover its deposits or will not be able to recover collateral securities that are in the possession of an outside party. The California Education Code and the District's investment policy do not contain legal or policy requirements that would limit the exposure to custodial credit risk for deposits other than the following provision for deposits: The California Government Code requires that a financial institution secure deposits that are made by a state or local governmental units by pledging securities in an undivided collateral pool held by a depository regulated under state law (unless so waived by the governmental unit). The market value of the pledged securities in the collateral pool must equal at least 110% of the total amounts deposited by the public agencies. As of June 30, 2018 the District's bank balances were exposed to custodial credit risk in the amount of \$858,610.

## 4. ACCOUNTS RECEIVABLE

Accounts receivable consisted of the following at June 30, 2018:

Statement of Net Position of the Primary Government	
Federal grants and contracts	\$ 168,439
State grants, contracts and general apportionment	884,338
Local grants, contracts and students	 6,190,212
Total	\$ 7,242,989
Statement of Fiduciary Net Position:	
Local sources	\$ 1,666
Total	\$ 1,666

# NOTES TO THE FINANCIAL STATEMENTS YEAR ENDED JUNE 30, 2018

## 5. CAPITAL ASSETS

Capital asset activity for the year ended June 30, 2018, was as follows:

	Balance	4. 7. 74. 4		Balance
	<b>July 1, 2017</b>	Additions	<b>Deductions</b>	June 30, 2018
Capital assets, not being depreciated:				
Land	\$ 1,670,258			\$ 1,670,258
Construction in progress	840,812	\$ 386,941		1,227,753
Total capital assets, not being				
depreciated	2,511,070	386,941		2,898,011
1				
Capital assets, being depreciated:				
Improvement of sites	13,183,246	1,040,789		14,224,035
Buildings	131,224,527	52,434		131,276,961
Furniture and equipment	19,460,917	923,078	\$ (16,863)	20,367,132
Total capital assets, being depreciated	163,868,690	2,016,301	(16,863)	165,868,128
				<u> </u>
Less accumulated depreciation for:				
Improvement of sites	(10,936,818)	(411,940)		(11,348,758)
Buildings	(43,252,460)	(2,630,768)		(45,883,228)
Furniture and equipment	(12,825,791)	(1,321,531)	16,863	(14,130,459)
Total accumulated depreciation	(67,015,069)	(4,364,239)	16,863	(71,362,445)
Total capital assets, being				
depreciated, net	96,853,621	(2,347,938)		94,505,683
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Total capital assets, net	\$ 99,364,691	\$ (1,960,997)	\$	\$ 97,403,694

## 6. LONG TERM OBLIGATIONS

# **General Obligation Bonds**

On November 16, 2006, the District issued the 2006 General Obligation Refunding Bonds in the amount of \$10,740,000, with interest rates ranging from 3.5% to 5.0%. As of June 30, 2018, the principal balance outstanding was \$7,960,000.

On February 28, 2012, the District issued 2012 General Obligation Refunding Bonds in the amount of \$13,070,000, with interest rates ranging from 2.0% to 4.0%, to advance refund a portion of the 2003 Series of the 2002 Schools Facilities Improvement General Obligation Bonds. As of June 30, 2018, the principal balance outstanding was \$10,265,000.

On August 1, 2014, the District issued 2014 General Obligation Refunding Bonds (2014 Issue) in the amount of \$21,965,000, with interest rates ranging from 2% to 5%, to partially advance refund the 2006 Series of the 2002 School Facilities Improvement District 1 General Obligation Bonds (Defeased Bonds.) As of June 30, 2018, the 2014 Issue principal balance outstanding was \$21,155,000.

# NOTES TO THE FINANCIAL STATEMENTS YEAR ENDED JUNE 30, 2018

The annual requirements to amortize the general obligation bonds are as follows:

Year Ending June 30, 2018	<u>Principal</u>	Interest	Total	
2019	\$ 1,920,000	\$ 1,518,225	\$ 3,438,225	
2020	2,130,000	1,445,375	3,575,375	
2021	2,360,000	1,356,375	3,716,375	
2022	2,645,000	1,245,400	3,890,400	
2023	2,935,000	1,120,775	4,055,775	
2024-2028	16,185,000	3,513,569	19,698,569	
2029-2032	11,205,000	798,301	12,003,301	
Totals	\$ 39,380,000	\$ 10,998,020	\$ 50,378,020	

## Capital Leases

The District leases equipment under agreements which provide for title to pass upon expiration of the lease period. The assets acquired under these agreements are included in capital assets, see Note 5. The interest cost incurred during the year ended June 30, 2018, was charged to expenses. Future minimum lease payments are as follows:

Year Ending June 30, 2018		Payments		
2019	\$	629,343		
2020		204,718		
2021		204,718		
2022		204,718		
2023		204,718		
2024-2027		768,609		
Total		2,216,824		
Less amount representing interest		(271,907)		
Present value of net minimum lease payments	\$	1,944,917		

# Supplemental Early Retirement Incentive

During the years ended June 30, 2014 and 2015, the District entered into agreements to offer early retirement incentives to eligible faculty, classified staff and management. Future payment of \$258,211 will be made on June 1, 2019.

# NOTES TO THE FINANCIAL STATEMENTS YEAR ENDED JUNE 30, 2018

A schedule of changes in long-term obligations for the year ended June 30, 2018 is shown below:

	Beginning Balance, Restated		Additions	Deductions	Ending Balance	Oue Within One Year
General obligation bonds	\$ 41,095,000			\$ (1,715,000)	\$ 39,380,000	\$ 1,920,000
Premium on bonds	1,865,425			(147,780)	1,717,645	147,780
Compensated absences	1,036,715	\$	130,312		1,167,027	1,167,027
Capital leases	2,649,554			(704,637)	1,944,917	564,738
Supplemental early						
retirement incentive	812,330	_		(554,119)	258,211	 258,211
Totals`	\$ 47,459,024	\$	130,312	\$ (3,121,536)	\$ 44,467,800	\$ 4,057,756

#### 7. LEASE REVENUE BONDS

The District and the State of California have entered into a financing arrangement under which the State provided funds for the construction of the Interdisciplinary Academic Center (IAC). The funds are proceeds of lease revenue bonds issued by the State of California, Public Works Board (the Board). The bonds are a special obligation of the Board payable from State General Fund revenues appropriated to the California Community Colleges Board of Governors who therein make adequate provision in the annual budget of the State for the servicing of such bonds. However, in the unlikely event that the State could not pay the semi-annual installment payment, the District would be responsible for the payments attributable to the District's facilities. Approximately \$9,028,000 of the project costs were appropriated in the 2001-02 year. Annual installments on the lease range from \$195,890 to \$617,100 beginning March 15, 2006, through September 15, 2031. No amounts had been accrued for any contingent payments at June 30, 2018.

The IAC is included in the District's capital assets on the Statement of Net Position. The Board leases the facility constructed with these bonds to the District. Upon full repayment of the associated bonds, title to the facility conveys to the District.

## 8. RETIREMENT PLANS

# California State Teachers' Retirement System (CalSTRS)

# Plan Description

The District participates in the State Teachers' Retirement Plan (the CalSTRS Plan), a cost-sharing multiple-employer public employee retirement system defined benefit pension plan administered by CalSTRS. CalSTRS acts as a common investment and administrative agent for participating public entities within the State of California. CalSTRS issues a publicly available financial report that includes financial statements and required supplementary information for this plan. This report is available online at www.calstrs.com.

# NOTES TO THE FINANCIAL STATEMENTS YEAR ENDED JUNE 30, 2018

# Benefits Provided

The benefits for the CalSTRS Plan are established by contract, in accordance with the provisions of the State Teachers' Retirement Law. Benefits are based on members' years of service, age, final compensation, and a benefit formula. Benefits are provided for disability, death, and survivors of eligible members or beneficiaries. The California Public Employees' Pension Reform Act of 2013 (PEPRA) made significant changes to the benefit structure that primarily affect members first hired to perform CalSTRS creditable activities on or after January 1, 2013. As a result of PEPRA, the CalSTRS Plan has two benefit structures: 1) CalSTRS 2% at 60 – Members first hired on or before December 31, 2012, to perform CalSTRS creditable activities, and 2) CalSTRS 2% at 62 – Members first hired on or after January 1, 2013, to perform CalSTRS creditable activities. The 2 percent, also known as the age factor, refers to the percentage of final compensation received as a retirement benefit for each year of service credit. To be eligible for 2% service retirement, members hired prior to January 1, 2013, must be at least age 60 with a minimum of five years of CalSTRS-credited service, while members hired after January 1, 2013, must be at least age 62 with five years of service.

## Contributions

Assembly Bill 1469 (AB 1469), signed into law as a part of the State of California's (the State) 2014-15 budget, increases contributions to the CalSTRS Plan from members, employers, and the State over the next seven years, effective July 1, 2014. School employer contributions will increase from 8.25% to a total of 19.10% of covered payroll over the seven-year period. The District's required contribution rate for the year ended June 30, 2018, was 14.43% of annual pay. District contributions to the CalSTRS Plan were \$3,200,236 for the year ended June 30, 2018.

The State contributes a percentage of the annual earnings of all members of the CalSTRS Plan. AB 1469 increases the State's contribution attributable to the benefits in effect in 1990, but does not change the base rate of 2.017%. In accordance with AB 1469, the portion of the state appropriation under Education Code Sections 22955(b) that is in addition to the base rate has been replaced by section 22955.1(b) in order to fully fund the benefits in effect as of 1990 by 2046. The additional state contribution increased from 1.437% in 2014-15 to 4.811% in 2017-18. The increased contributions end as of fiscal year end June 30, 2046. The State contribution rate for the period ended June 30, 2017, was 8.828% of the District's 2014-15 creditable CalSTRS compensation.

# NOTES TO THE FINANCIAL STATEMENTS YEAR ENDED JUNE 30, 2018

# **Actuarial Assumptions**

The total pension liability for the CalSTRS Plan was determined by applying update procedures to a financial reporting actuarial valuation as of June 30, 2016, and rolling forward the total pension liability to the measurement date of June 30, 2017. The financial reporting actuarial valuation as of June 30, 2016, used the following actuarial methods and assumptions, applied to all prior periods included in the measurement:

Actuarial Cost Method	Entry-Age Normal
Actuarial Assumptions:	
Discount Rate	7.10%
Consumer Price Inflation	2.75%
Wage Growth	3.50%
Investment Rate of Return <sup>(1)</sup>	7.10%
Mortality	CalSTRS' Membership Data
·	2% simple for DB (Annually)
	Maintain 85% purchasing power
	Level for DB
Post-Retirement Benefit Increase	Not applicable for DBS /CBB

<sup>(1)</sup> Net of investment expenses, but gross of administrative expenses.

#### Changes in Assumptions

During fiscal year end June 30, 2017, CalSTRS completed an experience study for the period starting July 1, 2010, and ending June 30, 2015. The experience study was adopted by the CalSTRS board in February 2017. As a result of the study, certain assumptions used in determining the NPL of the CalSTRS Plan changed, including the price inflation, wage growth, discount rate and the mortality tables used in the actuarial valuation of the NPL. The changes to the assumptions as a result of the experience study follow:

Assumption	As of June 30, 2017	As of June 30, 2016
Consumer Price Inflation	2.75%	3.00%
Investment Rate of Return	7.10%	7.60%
Wage Growth	3.5%	3.75%

CalSTRS changed its mortality assumptions based on the July 1, 2010, through June 30, 2015, experience study adopted by their board in February 2017. CalSTRS uses a generational mortality assumption, which involves the use of a base mortality table and projection scales to reflect expected annual reductions in mortality rates at each age, resulting in increases in life expectancies each year into the future. The base mortality tables are CalSTRS custom tables derived to best fit the patterns of mortality among its members. The projection scale was set equal to 110 percent of the ultimate improvement factor from the Mortality Improvement Scale (MP-2016) table, issued by the Society of Actuaries.

# NOTES TO THE FINANCIAL STATEMENTS YEAR ENDED JUNE 30, 2018

# **Discount Rate**

The discount rate used to measure the CalSTRS Plan's total pension liability was 7.10%. The projection of cash flows used to determine the discount rate assumed that contributions from plan members and employers will be made at statutory contribution rates in accordance with the rate increases per AB 1469. Projected inflows from investment earnings were calculated using the long-term assumed investment rate of return (7.10%) and assuming that contributions, benefit payments, and administrative expense occur midyear. Based on those assumptions, the CalSTRS Plan's fiduciary net position was projected to be available to make all projected future benefit payments to current plan members. Therefore, the long-term assumed investment rate of return was applied to all periods of projected benefit payments to determine the total pension liability.

The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. The best-estimate ranges were developed using capital market assumptions from CalSTRS' general investment consultant as an input to the process. The actuarial investment rate of return assumption was adopted by the board in February 2017 in conjunction with the most recent experience study. For each future valuation, CalSTRS consulting actuary reviews the return assumption for reasonableness based on the most current capital market assumptions. Best estimates of 20-year geometrically-linked real rates of return and the assumed asset allocation for each major asset class for the year ended June 30, 2017, are summarized in the following table:

Asset Class	Assumed Asset Allocation	Long-Term * Expected Real Rate of Return
Global Equity	47.00%	6.30%
Fixed Income	12.00%	0.30%
Real Estate	13.00%	5.20%
Private Equity	13.00%	9.30%
Absolute Return / Risk Mitigating Strategies	9.00%	2.90%
Inflation Sensitive	4.00%	3.80%
Cash / Liquidity	2.00%	-1.00%
Total	100.00%	

<sup>\*20-</sup>year geometric average

# California Public Employees' Retirement System (CalPERS)

## Plan Description

The District participates in the Schools Pool (the CalPERS Plan), a cost-sharing multiple-employer public employee retirement system defined benefit pension plan administered by CalPERS. CalPERS acts as a common investment and administrative agent for participating public entities within the State of California. CalPERS issues a publicly available financial report that includes financial statements and required supplementary information for this plan. This report is available online at www.calpers.ca.gov.

# NOTES TO THE FINANCIAL STATEMENTS YEAR ENDED JUNE 30, 2018

## Benefits Provided

The benefits for the CalPERS Plan are established by contract, in accordance with the provisions of the California Public Employees' Retirement Law (PERL). The benefits are based on members' years of service, age, final compensation, and benefit formula. Benefits are provided for disability, death, and survivors of eligible members or beneficiaries. PEPRA made significant changes to the benefit structure that primarily affect members first hired to perform CalPERS creditable activities on or after January 1, 2013. As a result of PEPRA, the CalPERS Plan has two benefit structures: 1) CalPERS 2% at 55 – Members first hired on or before December 31, 2012, to perform CalPERS creditable activities, and 2) CalPERS 2% at 62 – Members first hired on or after January 1, 2013, to perform CalPERS creditable activities. To be eligible for service retirement, members hired prior to January 1, 2013, must be at least age 50 with a minimum of five years of CalPERS-credited service, while members hired after January 1, 2013, must be at least age 52 with a minimum of five years of CalPERS-credited service.

#### Contributions

Section 20814(c) of the PERL requires that the employer contribution rates for all public employers be determined on an annual basis by the actuary and shall be effective on the July 1 following notice of a change in the rate. Contribution rates for the CalPERS Plan are determined annually on an actuarial basis as of June 30 by CalPERS. The CalPERS Plan's actuarially determined rate is the estimated amount necessary to finance the costs of benefits earned by employees during the year, with an additional amount to finance any unfunded accrued liability. The District's required contribution rate for the year ended June 30, 2018, was 15.531% of annual pay. District contributions to the CalPERS Plan were \$2,135,151 for the year ended June 30, 2018.

# **Actuarial Assumptions**

For the measurement period ended June 30, 2017 (the measurement date), the total pension liability was determined by rolling forward the June 30, 2016 total pension liability. The June 30, 2017 total pension liability amounts were based on the following actuarial methods and assumptions:

Actuarial Cost Method	Entry-Age Normal
Actuarial Assumptions:	
Discount Rate	7.15%
Inflation	2.75%
Salary Increases <sup>(1)</sup>	Varies
Investment Rate of Return <sup>(2)</sup>	7.15%
Mortality <sup>(3)</sup>	CalPERS' Membership Data
Post-Retirement Benefit Increase <sup>(4)</sup>	Up to 2.75%

- (1) Varies by entry age and service
- (2) Net of pension plan investment; includes inflation
- (3) The mortality table used was developed based on CalPERS-specific data. The table includes 20 years of mortality improvements using Society of Actuaries Scale BB. For more details on this table, refer to the April 2014 CalPERS Experience Study and Review of Actuarial Assumptions Report available on CalPERS webpage.
- (4) Contract COLA up to 2.00% until Purchasing Power Protection Allowance Floor on Purchasing Power applies, 2.75% thereafter

# NOTES TO THE FINANCIAL STATEMENTS YEAR ENDED JUNE 30, 2018

All other actuarial assumptions used in the June 30, 2016 valuation were based on the results of an actuarial experience study for the period from 1997 to 2011.

# Changes in Assumptions

In fiscal year June 30, 2017, the financial reporting discount rate for CalPERS was lowered from 7.65% to 7.15%.

## Discount Rate

The discount rate used to measure the total pension liability was 7.15% and reflects the long-term expected rate of return for the Plan net of investment expenses and without reduction for administrative expenses. To determine whether the municipal bond rate should be used in the calculation of a discount rate, the amortization and smoothing periods recently adopted by the Board in 2013 were used. For the CalPERS Plan, projections of expected benefit payments and contributions at the statutorily required member and employer rates were performed to determine if the assets would run out. The tests revealed the assets would not run out for the Plan. Therefore, the long-term expected rates of return on pension plan investments were applied to all periods of projected benefit payments to determine the total pension liability for the CalPERS Plan. The crossover test results can be found on CalPERS' website.

The long-term expected rate of return on pension plan investments was determined using a buildingblock method in which expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class.

In determining the long-term expected rate of return, CalPERS took into account both short-term and long-term market return expectations as well as the expected pension fund cash flows. Using historical returns of all the funds' asset classes, expected compound (geometric) returns were calculated over the short-term (first 10 years) and the long-term (11+ years) using a building-block approach. Using the expected nominal returns for both short-term and long-term, the present value of benefits was calculated for each fund. The expected rate of return was set by calculating the single equivalent expected return that arrived at the same present value of benefits for cash flows as the one calculated using both short term and long-term returns. The expected rate of return was then set equal to the single equivalent rate calculated above and adjusted to account for assumed administrative expenses.

# NOTES TO THE FINANCIAL STATEMENTS YEAR ENDED JUNE 30, 2018

The table below reflects the long-term expected real rate of return by asset class. The rate of return was calculated using the capital market assumptions applied to determine the discount rate and asset allocation.

Asset Class	New Strategic Allocation	Real Return Years 1 – 10 <sup>(a)</sup>	Real Return Years 11+(b)
Global Equity	47.00%	4.90%	5.38%
Global Debt Securities	19.00%	0.80%	2.27%
Inflation Sensitive	6.00%	0.60%	1.39%
Private Equity	12.00%	6.60%	6.63%
Real Estate	11.00%	2.80%	5.21%
Infrastructure and Forestland	3.00%	3.90%	5.36%
Liquidity	2.00%	-0.40%	-0.90%
Total	100.00%		

<sup>(</sup>a) An expected inflation of 2.5% was used for this period.

# <u>Pension Liabilities, Pension Expense, and Deferred Outflows/Inflows of Resources Related to Pensions</u>

As of June 30, 2018, the District reported a liability for its proportionate share of the net pension liability that reflected a reduction for the State's pension support provided to the District. The amount recognized by the District as its proportionate share of the net pension liability, the related State support, and the total portion of the net pension liability that was associated with the District were as follows:

District's proportionate share of the net pension liability:	
CalSTRS Plan	\$ 36,992,000
CalPERS Plan	25,410,037
Total District net pension liability	62,402,037
State's proportionate share of CalSTRS net pension	
liability associated with the District	21,778,811
Total	\$ 84,180,848

The District's net pension liability is measured as the proportionate share of each Plan's net pension liability. The net pension liabilities of the Plans are measured as of June 30, 2017, and calculated by reducing the total pension liability of each Plan by the respective Plan's fiduciary net position. The District's proportion of each Plan's net pension liability was based on the ratio of the District's actual employer contributions in the measurement period to the total actual employer and State contributions received by the respective Plan in the measurement period. The District's proportionate share of the net pension liability as of June 30, 2017, was 0.040% and 0.1064% for the CalSTRS and CalPERS Plans, respectively, which was a decrease of 0.001% and increase of 0.0017%, respectively, from its proportion measured as of June 30, 2016 for CalSTRS and CalPERS Plans, respectively.

<sup>(</sup>b) An expected inflation of 3.0% was used for this period.

# NOTES TO THE FINANCIAL STATEMENTS YEAR ENDED JUNE 30, 2018

For the measurement period June 30, 2017, the District recognized pension expense of \$10,054,913 and revenue of \$2,195,854 for support provided by the State. At June 30, 2018, the District reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	(	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience	\$	1,047,137	\$ (645,200)
Changes in assumptions		10,564,736	(299,172)
Changes in proportion			(1,619,758)
Change in proportionate share of contributions		106,392	
Net differences between projected and actual investment			
earnings of pension plan investments		879,013	(985,200)
District contributions subsequent to measurement date		5,335,387	 
Total	\$	17,932,665	\$ (3,549,330)

The \$5,335,387 reported as deferred outflows of resources related to contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ending June 30, 2019. Other amounts reported as deferred outflows/inflows of resources related to pensions will be recognized as pension expense as follows:

Year Ended June 30	
2019	\$ 1,202,319
2020	3,882,306
2021	2,636,093
2022	(636,804)
2023	898,833
Thereafter	1,065,202

# NOTES TO THE FINANCIAL STATEMENTS YEAR ENDED JUNE 30, 2018

# <u>Sensitivity of the District's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate</u>

The following presents the District's proportionate share of the net pension liability of the Plans as of the measurement date, calculated using the discount rate, as well as what the District's proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1 percentage-point lower or 1 percentage-point higher than the current rate:

District and the state of the	Discount Rate –1% (6.10%)	Current Discount Rate (7.10%)	Discount Rate +1% (8.10%)
District's proportionate share of the CalSTRS Plan's net pension liability	\$ 54,316,000	\$ 36,992,000	\$ 22,932,400
	Discount Rate -1% (6.15%)	Current Discount Rate (7.15%)	Discount Rate +1% (8.15%)
District's proportionate share of the CalPERS Plan's net pension liability	\$ 37,386,307	\$ 25,410,037	\$ 15,474,718

## 9. OTHER POSTEMPLOYMENT BENEFITS (OPEB)

## Plan Description

In addition to the pension benefits described in Note 8, the District provides postemployment health care benefits for retired employees in accordance with negotiated contracts with the various bargaining units of the District. The Merced College Plan (the Plan) is a single-employer defined benefit healthcare plan administered by the District. The Plan provides medical, vision and dental insurance benefits to eligible retirees and, under certain conditions, their spouses and dependents.

The District is a member of the California Community College League Retiree Health Benefit Program, which is an investment program used to set aside funds for future retiree benefits in an irrevocable trust (the Investment Trust). The Investment Trust is used for the purposes of investment and disbursement of funds irrevocably designated by the District to fund future other post-employment benefits (OPEB). The Retiree Health Benefit Program issues a separate financial report that may be obtained by contacting the District.

# NOTES TO THE FINANCIAL STATEMENTS YEAR ENDED JUNE 30, 2018

# Benefits Provided

	<b>Faculty</b>	Classified	Management	<b>Board</b>
Benefit types provided	Medical, dental and vision	Medical, dental and vision	Medical, dental and vision	Medical, dental and vision
Duration of benefits	To age 65	To age 65	To age 65	To age 65
Required service	18 years	15 years	15 years	12 years
Minimum age	55	58	58	None
Dependent coverage	Yes	Yes	Yes	Yes
District contribution %	100%	100%	100%	100%
District cap	None	None	None	None

# **Employees Covered**

As of the June 30, 2017 actuarial valuation, the following Inactive and active employees were covered by the benefit terms under the OPEB Plan:

Inactive employees receiving benefits	245
Inactive employees entitled to but not receiving benefits	0
Participating active employees	390
Total	635

# Contributions

The District provides benefits on a pay-as-you-go basis, and also makes contributions to the OPEB Trust. The contribution requirements of plan members and the District are established and may be amended by the Board and by contractual agreement with employee groups. The District's plan members are not required to contribute to the plan.

# Net OPEB Liability

The District's net OPEB liability was measured as of June 30, 2017, and the total OPEB liability used to calculate the net OPEB liability was determined by an actuarial valuation dated June 30, 2017, based on the following actuarial methods and assumptions:

Actuarial Cost Method	Entry-Age Normal
Actuarial Assumptions:	
Discount Rate	6.00%
Inflation	2.75%
Salary Increases	2.75%
Investment Rate of Return	6.00%
Mortality Rate	CalPERS' and CalSTRS' rates
Medical Trend Rates	4.00%
Dental & Vision Trend Rates	4.00%

# NOTES TO THE FINANCIAL STATEMENTS YEAR ENDED JUNE 30, 2018

The long-term expected rate of return on OPEB plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of OPEB plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target allocation and best estimates of arithmetic real rates of return for each major asset class are summarized in the following table:

Asset Class	Assumed Asset Allocation	Assumed Gross Return
US Large Cap	60.00%	7.795%
US Small Cap	15.00%	7.795%
Long-Term Corporate Bonds	20.00%	5.295%
Short-Term Gov't Fixed	5.00%	3.250%
Total	100.00%	

# **Discount Rate**

The discount rate used to measure the total OPEB liability was 6.0 percent. The projection of cash flows used to determine the discount rate assumed that District contributions will be made on an ad hoc basis, but in an amount sufficient to fully fund the obligation over a period not to exceed 30 years. Based on those assumptions, the OPEB Plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members over a period not to exceed 30 years. Therefore, the long-term assumed investment rate of return was applied to a period not to exceed 30 years of projected benefit payments to determine the total OPEB liability.

# NOTES TO THE FINANCIAL STATEMENTS YEAR ENDED JUNE 30, 2018

# Changes in the Net OPEB Liability

The changes in the Net OPEB liability for the OPEB Plan are as follows:

# **Increase (Decrease)**

	Total OPEB Liability (TOL) (a)		Plan Fiduciary Net Position (b)		Net OPEB Liability (a)-(b)
Balance at June 30, 2017	\$	60,077,103	\$	2,699,400	\$ 57,377,703
(Roll back balance at June 30, 2016					
measurement date)					
Changes recognized for the measurement period	<b>l</b> :				
Service cost		745,298			745,298
Interest on TOL		3,502,044			3,502,044
Contributions—employer				4,563,789	(4,563,789)
Contributions—employee					
Actual investment income				265,219	(265,219)
Benefit payments		(4,144,196)		(4,144,196)	
Administrative expense		,		(5,265)	5,265
Net changes		103,146		679,547	 (576,401)
Balance at June 30, 2018 (Measurement date					 
June 30, 2017)	\$	60,180,249	\$	3,378,947	\$ 56,801,302

# Sensitivity of the District's Net OPEB Liability to Changes in the Discount Rate

The following presents the net OPEB liability of the District, as well as what the net OPEB liability would be if it were calculated using a discount rate that is 1 percentage-point lower or 1 percentage-point higher than the current rate:

		Current		
	Discount Rate -1% (5.00%)	Discount Rate (6.00%)	Discount Rate +1% (7.00%)	
Net OPEB liability	\$ 62,086,175	\$ 56,801,302	\$ 52,220,292	

# Sensitivity of the District's Net OPEB Liability to Changes in the Healthcare Cost Trend Rates

The following presents the net OPEB liability of the District, as well as what the net OPEB liability would be if it were calculated using a healthcare cost trend rate that is 1 percentage-point lower or 1 percentage-point higher than the current rate:

	Health Care					
	Discount Rate _1% (3.00%)		Trend Rate (4.00%)		Discount Rate +1% (5.00%)	
Net OPEB liability	\$	52,181,073	\$	56,801,302	\$	61,987,981

# NOTES TO THE FINANCIAL STATEMENTS YEAR ENDED JUNE 30, 2018

# OPEB plan fiduciary net position

The Investment Trust issues a separate financial report that may be obtained by contacting the District at 3600 M Street, Merced, CA, 95348.

# Recognition of Deferred Outflows and Deferred Inflows of Resources

Gains and losses related to changes in total OPEB liability and fiduciary net position are recognized in OPEB expense systematically over time.

Amounts are first recognized in OPEB expense for the year the gain or loss occurs. The remaining amounts are categorized as deferred outflows and deferred inflows of resources related to OPEB and are to be recognized in future OPEB expense.

The recognition period differs depending on the source of the gain or loss:

Net differences between projected and actual earnings on OPEB Trust investments	5 years
All other amounts	Expected average remaining service lives (EARSL) of plan participants

# OPEB Expense and Deferred Outflows/Inflows Related to OPEB

For the year ended June 30, 2018, the District recognized OPEB expense of \$3,987,388. At June 30, 2018, the District reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	(	Deferred Outflows Resources	Deferred Inflows of Resources
OPEB contributions subsequent to measurement date Net difference between projected and actual earnings on OPEB plan investments	\$	4,228,109	
Total	\$	4,228,109	\$

The \$4,228,109 reported as deferred outflows of resources related to contributions subsequent to the June 30, 2017 measurement date will be recognized as a reduction of the net OPEB liability during the fiscal year ending June 30, 2019.

# NOTES TO THE FINANCIAL STATEMENTS YEAR ENDED JUNE 30, 2018

#### 10. DEFERRED COMPENSATION PLANS

The District also offers its employees deferred compensation plans in accordance with Internal Revenue Code, Section 457 (457 Plans). The Plans, available to eligible District employees, permit employees to defer a portion of their salary until future years. The deferred compensation is not available to employees until termination, retirement, death, or qualifying event. The assets of the 457 Plans are held in trust as described in the Internal Revenue Code, Section 457, for the exclusive benefit of the employees and their beneficiaries. The Plan administrators are agents of the employer for purposes of providing directions for the investment of funds held in the employer's account. In accordance with GASB, plan balances and activities are not reflected in the District's financial statements.

## 11. JOINT POWERS AUTHORITIES AGREEMENTS

The District is a participant in the Schools Excess Liability Fund (SELF). SELF is a joint powers authority (JPA) created to provide services and other items necessary and appropriate for the establishment, operation, and maintenance of a self-funded excess liability fund for public educational agencies, which are parties thereto. Should excess liability claims exceed amounts funded to SELF by all participants, the District may be required to provide additional funding.

The District is a participant in the Alliance of Schools for Cooperative Insurance Program (ASCIP). ASCIP is a JPA established for the purpose of providing the services, facilities, and items necessary and appropriate for the establishment, operation, and maintenance of a self-insurance system for property, liability, and workers' compensation claims and losses against public educational agencies who are members thereof. Should claims exceed amounts funded to ASCIP by all participants, the District may be required to provide additional funding. ASCIP also provides for additional insurance and risk management programs and services as well as a forum for discussion, study, development, and implementation of recommendations of mutual interest regarding self-insurance for losses and other insurance and risk management programs and services.

#### NATURE OF PARTICIPATION

# **Property**

District Deductible: \$5,000

JPA's Coverage: \$5,001 to \$1,000,000 with ASCIP

Excess Insurance: \$1,000,001 to \$600,000,000 with ASCIP

#### Liability

District Deductible: \$0

JPA's Coverage: \$0 to \$5,000,000 with ASCIP

Excess Insurance: \$5,000,001 to \$55,000,000 with SELF

# Workers' Compensation

District Deductible: \$0 JPA's Coverage: Statuary

# NOTES TO THE FINANCIAL STATEMENTS YEAR ENDED JUNE 30, 2018

The JPAs are independently accountable for their fiscal matters and are not components of the District for financial reporting purposes. The most current condensed financial information available is as follows:

	June 30, 2018 SELF	June 30, 2018 ASCIP
Total Assets and Deferred Outflows Total Liabilities and Deferred Inflows	\$ 119,189,945 (101,092,632)	\$ 456,430,170 (252,027,535)
Net Position	\$ 18,097,313	\$ 204,402,635
Total Revenues Total Expenses	\$ 15,368,115 (19,699,829)	\$ 268,017,322 (257,576,745)
Net Increase (Decrease) in Net Position	\$ (4,331,714)	\$ 10,440,577

#### 12. COMMITMENTS AND CONTINGENCIES

# State and Federal Allowances, Awards, and Grants

The District has received state and federal funds for specific purposes that are subject to review and audit by the grantor agencies. Although such audits could generate expenditure disallowances under terms of the grants, it is believed that any required reimbursement will not be material.

# Litigation

The District is a defendant in various pending liability lawsuits arising in the ordinary course of business. The outcome of the litigation is unknown at the present time, however, in the opinion of management, the ultimate disposition of these matters will not have a material adverse effect on the District's financial statements.

## Future Construction and Related Debt

During the year ended June 30, 2018 the District signed a contract with the California Energy Commission for a \$1,627,600 draw-down loan to finance a solar energy project at the District. No expenditures were made related to this project during the current year, therefore no related debt balance is shown. The loan carries a 0.00% interest rate. Payments will begin on December 1, 2019, or whenever the related project is complete, whichever is later. The loan payments, and therefore payment term, will be determined based on the energy cost savings achieved by the project.

R	EQUIRED SUPPLE	EMENTARY INI	FORMATION S	SECTION	

# SCHEDULE OF CHANGES IN THE DISTRICT'S NET OPEB LIABILITY AND RELATED RATIOS FOR THE MEASUREMENTS PERIODS ENDED JUNE 30, LAST 10 YEARS\*

TOTAL OPEB LIABILITY		<u>2017</u>
Service cost	\$	745,298
Interest		3,502,044
Benefit payments		(4,144,196)
NET CHANGE IN TOTAL OPEB LIABILITY		103,146
TOTAL OPEB LIABILITY, Beginning		60,077,103
TOTAL OPEB LIABILITY, Ending (a)	_	60,180,249
PLAN FIDUCIARY NET POSITION		
Contributions—employer		4,563,789
Contributions—employee		
Net investment income		265,219
Benefit payments		(4,144,196)
Administrative expense		(5,265)
NET CHANGE IN PLAN FIDUCIARY NET POSITION		679,547
PLAN FIDUCIARY NET POSITION, Beginning		2,699,400
PLAN FIDUCIARY NET POSITION, Ending (b)		3,378,947
DISTRICT'S NET OPEB LIABILITY, Ending (a) - (b)	\$	56,801,302
Plan fiduciary net position as a percentage of the total OPEB liability		5.6%
Covered-employee payroll	\$	30,548,193
District's net OPEB liability as a percentage of covered-employee payroll		185.9%

# **Notes to Schedule:**

There were no changes to benefit terms or assumptions during the measurement period ending June 30, 2017.

<sup>\*</sup> Fiscal year 2018 was the 1st year of implementation, therefore only one year is presented.

# SCHEDULE OF THE DISTRICT'S PROPORTIONATE SHARE OF THE NET PENSION LIABILITY AS OF JUNE 30, LAST 10 YEARS\*

	CalSTRS			
	<u>2017</u>	<u>2016</u>	<u>2015</u>	<u>2014</u>
District's proportion of the net pension liability	0.040%	0.041%	0.042%	0.043%
District's proportionate share of the net pension liability	\$ 36,992,000	\$ 33,161,210	\$ 28,276,080	\$ 25,127,910
State's proportionate share of the net pension liability associated with the District	21,778,811	19,018,100	14,923,484	15,190,963
Total	\$ 58,770,811	\$ 52,179,310	\$ 43,199,564	\$ 40,318,873
District's covered-employee payroll	\$ 21,690,641	\$ 21,110,849	\$ 19,627,455	\$ 19,262,257
District's proportionate share of the net pension liability as a percentage of its covered-employee payroll	171%	157%	144%	130%
Plan fiduciary net position as a percentage of the total pension liability	69%	70%	74%	77%

## **Notes to Schedule:**

**Change of benefit terms** – There were no changes to the benefit terms.

**Changes in assumptions** – For the measurement dates ended June 30, 2014, 2015 and 2016, there were no changes. For the measurement date ended June 30, 2017, the consumer price inflation changed from 3.00% to 2.75%, investment rate of return changed from 7.60% to 7.10%, and wage growth changed from 3.75% to 3.5%.

<sup>\*</sup> Fiscal year 2015 was the 1st year of implementation, therefore only four years are shown.

# SCHEDULE OF THE DISTRICT'S PROPORTIONATE SHARE OF THE NET PENSION LIABILITY AS OF JUNE 30, LAST 10 YEARS\*

	CalPERS	S Pla	nn Measuren	1en	t Date	
	<u>2017</u>		<u>2016</u>		<u>2015</u>	<u>2014</u>
District's proportion of the net pension liability	0.106%		0.1047%		0.1053%	0.1107%
District's proportionate share of the net pension liability	\$ 25,410,037	\$	20,678,315	\$	15,521,324	\$ 12,567,145
District's covered-employee payroll	\$ 13,790,329	\$	12,795,195	\$	11,614,639	\$ 11,629,858
District's proportionate share of the net pension liability as a percentage of its covered-employee payroll	184%		162%		134%	108%
Plan fiduciary net position as a percentage of the total pension liability	72%		74%		79%	83%

#### **Notes to Schedule:**

**Change of benefit terms** – There were no changes to the benefit terms.

Changes in assumptions – For the measurement date ended June 30, 2015, the discount rate changed from 7.50% (net of administrative expenses in 2014) to 7.65% to correct an adjustment which previously reduced the discount rate for administrative expenses. For the measurement dates ended June 30, 2016 and 2014, there were no changes in assumptions. For the measurement date ended June 30, 2017, the discount rate changed from 7.65% to 7.15%.

<sup>\*</sup> Fiscal year 2015 was the 1st year of implementation, therefore only four years are shown.

# SCHEDULE OF THE DISTRICT'S CONTRIBUTIONS AS OF JUNE 30, LAST 10 YEARS\*

#### **CalSTRS Plan** Fiscal Year <u>2018</u> **2017** <u>2016</u> <u>2015</u> Contractually required contribution (actuarially determined) 3,200,236 2,718,478 2,268,381 \$ 1,739,206 Contributions in relation to the contractually required contributions (3,200,236)(2,718,478)(2,268,381)(1,739,206)Contribution deficiency (excess) District's covered-employee payroll \$ 22,179,621 \$ 21,690,641 \$ 21,110,849 \$ 19,627,455

14.43%

12.53%

10.75%

Contributions as a percentage of covered-employee payroll

8.86%

<sup>\*</sup> Fiscal year 2015 was the 1st year of implementation, therefore only four years are shown.

# SCHEDULE OF THE DISTRICT'S CONTRIBUTIONS AS OF JUNE 30, LAST 10 YEARS\*

**CalPERS Plan** Fiscal Year **2018 2017** <u>2016</u> <u>2015</u> Contractually required contribution (actuarially determined) 2,135,151 1,911,785 \$ 1,464,028 1,381,020 Contributions in relation to the contractually required contributions (2,135,151)(1,911,785)(1,464,028)(1,381,020)Contribution deficiency (excess) \$ 11,614,639 District's covered-employee payroll \$ 13,747,179 \$ 13,790,329 \$ 12,795,195 Contributions as a percentage of

15.53%

13.86%

11.44%

covered-employee payroll

11.89%

<sup>\*</sup> Fiscal year 2015 was the 1st year of implementation, therefore only four years are shown.



# SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS YEAR ENDED JUNE 30, 2018

Federal Grantor/Pass-Through Grantor/ Program or Cluster Title	Federal CFDA Number	Pass-Through Identifying Number	Program Expenditures
U.S. Department of Education:			
Student Financial Assistance Programs Cluster:			
Supplemental Educational Opportunity Grant Program	84.007	N/A	\$ 422,623
Federal Work Study Program	84.033	N/A	464,548
Pell Grant Program	84.063	N/A	18,012,759
Subtotal Student Financial Assistance Programs Cluster			18,899,930
Career and Technical Education:			
Passed through the California Department of Education (CDE):			
Perkins Title 1, Part C	84.048A	17-C01-031	389,518
Passed through the California Department of Education (CDE):			
Career Technical Education Transitions	84.051	17-C01-031	41,592
Childcare Access Means Parents in School	84.335A	P335A140265	310,512
Passed through Merced County Office of Education			
Merced Scholards Charter School	84.282	N/A	4,147
Total U.S. Department of Education			19,645,699
National Science Foundation:			
NSF CSU Stanislaus S-STEM	47.076	1643944	15,000
U.S. Department of Veterans Affairs			
Veterans Education Outreach	64.unknown	N/A	1,475
U.S. Department of Health and Human Services 477 Cluster: Passed through the California Department of Education:			
CDC General Child Care & Dev Programs (CCTR)	02.506	CCTD 7145	106 502
CDC General Child Care & Dev Programs (CCTR)  CDC General Child Care & Dev Programs (CCTR)	93.596 93.575	CCTR-7145 CCTR-7145	106,592 48,996
CDC General Clinic Care & Dev Frograms (CCTR)	93.373	CC1K-/143	40,990
Passed through the Yosemite Community College District:			
Child Development Training Consortium	93.575	17-18-3970	9,964
Passed through the California Community College Chancellor's	s Office:		
Temporary Assistance to Needy Families (TANF)	93.558	N/A	85,846
Subtotal 477 Cluster			251,398

# SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS YEAR ENDED JUNE 30, 2018

Federal Grantor/Pass-Through Grantor/ Program or Cluster Title	Federal CFDA Number	Pass-Through Identifying Number	Program Expenditures
Passed through the Madera County Office of Education: Medi-Cal Administrative Activities (MAA)	93.778	N/A	19,359
Passed through Merced County Mental Health: Mental Health	93.958	2017139	5,570
Passed through the Merced County Office of Education: CDC Head Start	93.600	N/A	297,042
Total U.S. Department of Health and Human Services			573,369
U.S. Department of Agriculture:			
Passed Through California Department of Education: Child Care Federal Food Program	10.558	N/A	77,746
Total Expenditures of Federal Awards			\$ 20,313,289

# SCHEDULE OF STATE FINANCIAL ASSISTANCE YEAR ENDED JUNE 30, 2018

	Entitlements		_			
Program Title	Current Year	Unearned Revenue and Cash Received	Accounts Receivable	Unearned/ Payables	Total	Program Expenditures
CATEGORICAL APPORTIONMENTS:						
EOPS/CARE	\$ 284,133	\$ 284,133			\$ 284,133	\$ 284,133
EOPS (E)	1,314,638	1,314,638			1,314,638	1,314,638
Community College Completion Grant	498,000	498,000		\$ 111,000	387,000	387,000
State DSPS	866,519	866,519			866,519	866,519
BFAP	426,827	426,827			426,827	426,827
Campus Safety Sexual Assault	21,207	21,207		13,212	7,995	7,995
RN Economic Development	245,200	183,776	\$ 64,285		248,061	248,061
Equal Employment Opportunity	50,000	94,066		15,028	79,038	79,038
Full Time Student Success Grant	1,065,428	1,117,633			1,117,633	1,117,633
Guided Pathways	322,749	322,749		204,852	117,897	117,897
Nonresident Dreamers	62,470	62,470		ŕ	62,470	62,470
AEBG Data & Accountability	21,500	54,967		22,096	32,871	32,871
Adult Education Block Grant Program	553,074	1,183,210		383,522	799,688	799,688
Student Success and Support Program	2,296,312	3,356,347		109,854	3,246,493	3,246,493
Student Equity	1,362,911	1,716,953		126,619	1,590,334	1,590,334
Physical Plant & Instructional Support	587,955	1,194,511		68,286	1,126,225	1,126,225
Student Hunger at Community College	19,628	19,628		13,291	6,337	6,337
Veterans Resource Center	40,793	40,393	400	24,876	15,917	15,917
SSI/Basic Skills	316,205	597,747	400	312,337	285,410	285,410
Strong Workforce Program	1,622,883	1,355,329	111,809	1,006,008	461,130	461,130
CalWORKs	472,735	507,945	111,009	5,966	501,979	501,979
Subtotal	12,451,167	15,219,048	176,494	2,416,947	12,978,595	12,978,595
CATEGORICAL PROGRAM ALLOWANCE						
Puente Project	1,500	1,500			1,500	1,500
Cal Grant	2,253,955	2,250,182	3,773		2,253,955	2,253,955
CDC Block Grant	260,597	260,597	- ,	21,782	238,815	238,815
CDC Family Services	75,000		65,186	,	65,186	65,186
CDC MCOE Kids First	,	18,702		15,081	3,621	3,621
CDC Preschool Program	360,947	360,947		,	360,947	360,947
CDC MCOE RTT-ELC ORIS	11,300	23,512		23,512	200,2.7	200,517
Child Care Food Program	5,523	4,574		129	4,445	4,445
Early Childhood Mentors	4,700	731	4,700	1,533	3,898	3,898
Innovation & Effectiveness Grant	.,	4,597	.,,,,,	-,	4,597	4,597
CRAECP Train Trainer		62			62	62
CRAECP Ag Edu		11,380			11,380	11,380
Valley Sierra Collaborative	73	1,264			1,264	1,264
Prop 39 Clean Air	327,916	654,123		464,657	189,466	189,466
CTE Data Unlocked Initiative	327,710	50,000		404,037	50,000	50,000
Career Adv Academy Grant		53,193			53,193	53,193
Song-Brown Training		702			702	702
2		3,879			3,879	3,879
Song-Brown RN Special Program		3,019			3,079	3,079
Basic Skills & Student Outcomes		000 740		175 220	014 401	014 401
Transformation Program (BSSOTP)	(0.000	989,740		175,339	814,401	814,401
Prop 39 (passed through Kern CCD)	60,000	24,237			24,237	24,237
Economic development:	200.000	122 =1=	62.21C		107.00	10705
GTLS (DSN & IRI)	200,000	132,717	63,219		195,936	195,936
GTLS (ISPIC)	100,000	100 (10	31,651		31,651	31,651
RHTLE (DSN & IRI)	200,000	108,619	83,979	702.022	192,598	192,598
Subtotal	3,861,511	4,955,258	252,508	702,033	4,505,733	4,505,733
Total	\$ 16,312,678	\$ 20,174,306	\$ 429,002	\$ 3,118,980	\$ 17,484,328	\$ 17,484,328

# SCHEDULE OF WORKLOAD MEASURES FOR STATE GENERAL APPORTIONMENT ANNUAL (ACTUAL) ATTENDANCE YEAR ENDED JUNE 30, 2018

# STATE GENERAL APPORTIONMENT

<u>Categories</u>	Reported Data	Audit Adjustments	Revised Data
A. Summer Intersession (Summer 2017 Only)			
1. Noncredit	92.26	0.00	92.26
2. Credit	151.12	0.00	151.12
B. Summer Intersession (Summer 2018 – Prior to July 1, 2018)			
1. Noncredit	0.37	0.00	0.37
2. Credit	417.39	0.00	417.39
C. Primary Terms (Exclusive of Summer Intersession) 1. Census Procedure Courses:			
(a) Weekly Census Contact Hours	6,137.11	0.00	6,137.11
(b) Daily Census Contact Hours	217.26	0.00	217.26
2. Actual Hours of Attendance Courses:			
(a) Noncredit	780.78	0.00	780.78
(b) Credit	53.07	0.00	53.07
3. Alternative Attendance Accounting Procedure Courses:			
(a) Weekly Census Procedure Courses	890.20	0.00	890.20
(b) Daily Census Procedure Courses	512.88	0.00	512.88
(c) Noncredit Independent Study	0.00	0.00	0.00
D. Total Full-Time Equivalent Students	9,252.44	0.00	9,252.44
Supplemental Information			
E. In-service Training Courses (FTES)	44.56	0.00	44.56
F. Basic Skills Courses and Immigrant Education (FTES)			
(a) Noncredit	702.61	0.00	702.61
(b) Credit	756.00	0.00	756.00
CCFS 320 Addendum			
CDCP Noncredit FTES	690.09	0.00	690.09
Centers FTES			
(a) Noncredit	193.16	0.00	193.16
(b) Credit	1,221.22	0.00	1,221.22

# RECONCILIATION OF ECS 84362 (50 PERCENT LAW) CALCULATION YEAR ENDED JUNE 30, 2018

	_	Instr	y (ECSA) ECS ructional Salary 100-5900 & AC	Cost		Activity (ECSB) ECS 84362 Total CEE AC 0100-6799		362 B
	Object/TOP Codes	Reported Data	Audit Adjustments	Revised Data		Reported Data	Audit Adjustments	Revised Data
ACADEMIC SALARIES	Codes	Data	Aujustinents	Data		Data	Aujustinents	Data
Instructional Salaries:								
Contract or Regular	1100	\$ 11,985,820		\$ 11,985,820	\$	11,985,820		\$ 11,985,820
Other	1300	5,353,317		5,353,317		5,353,317		5,353,317
Total Instructional Salaries		17,339,137		17,339,137		17,339,137		17,339,137
Non-Instructional Salaries:			-			_		
Contract or Regular	1200					3,585,071		3,585,071
Other	1400					222,980		222,980
Total Non-Instructional Salaries						3,808,051		3,808,051
<b>Total Academic Salaries</b>		17,339,137		17,339,137		21,147,188		21,147,188
CLASSIFIED SALARIES								
Non-Instructional Salaries:								
Regular Status	2100					7,382,342		7,382,342
Other	2300					539,737		539,737
Total Non-Instructional Salaries						7,922,079		7,922,079
Instructional Aides:								
Regular Status	2200	1,009,512		1,009,512		1,009,512		1,009,512
Other	2400	314,126		314,126		314,126		314,126
Total Instructional Aides		1,323,638		1,323,638	_	1,323,638		1,323,638
Total Classified Salaries		1,323,638		1,323,638	_	9,245,717		9,245,717
Employee Benefits	3000	8,714,617		8,714,617		18,053,540		18,053,540
Supplies and Materials	4000					471,784		471,784
Other Operating Expenses	5000	246,950		246,950		6,308,793		6,308,793
Equipment Replacement	6420							
TOTAL EXPENDITURES PRIOR TO EXCLUSIONS	S	27,624,342		27,624,342	_	55,227,022		55,227,022

# RECONCILIATION OF ECS 84362 (50 PERCENT LAW) CALCULATION YEAR ENDED JUNE 30, 2018

	_	Insti	y (ECSA) ECS 8 ructional Salary 1100-5900 & AC	Cost	-	(ECSB) ECS 84. Total CEE AC 0100-6799	362 B
	Object/TOP Codes	Reported <u>Data</u>	Audit <u>Adjustments</u>	Revised <u>Data</u>	Reported <u>Data</u>	Audit <u>Adjustments</u>	Revised <u>Data</u>
EXCLUSIONS							
Activities to Exclude:							
Instructional Staff-Retirees' Benefits and Retirement Incentives	5900	1,919,396		1,919,396	1,919,396		1,919,396
Student Health Services Above Amount Collected	6441						
Student Transportation	6491						
Noninstructional Staff-Retirees' Benefits and Retirement Incentives	6740				2,334,836		2,334,836
Objects to Exclude:							
Rents and Leases	5060				11,977		11,977
Lottery Expenditures:							
Academic Salaries	1000						
Classified Salaries	2000						
Employee Benefits	3000						
Supplies and Materials:	4000						
Software	4100						
Books, Magazines, & Periodicals	4200				1,318		1,318
Instructional Supplies & Materials	4300				76,811		76,811
Noninstructional Supplies & Materials	4400				74,449		74,449
Total Supplies and Materials					152,578		152,578
Other Operating Expenses and Services	5000				1,271,007		1,271,007
Capital Outlay:	6000						
Library Books	6300						
Equipment:	6400						
Equipment - Additional	6410				90,674		90,674
Equipment - Replacement	6420						
Total Equipment					90,674		90,674
Total Capital Outlay					90,674		90,674
Other Outgo	7000						
TOTAL EXCLUSIONS		1,919,396		1,919,396	5,780,468		5,780,468
Total for ECS 84362, 50% Law		\$ 25,704,946		\$ 25,704,946	\$ 49,446,554		\$ 49,446,554
Percent of CEE (Instructional Salary Cost / Total CEE)		51.99%			100%		
50% of Current Expense of Education					\$ 24,723,277		

# RECONCILIATION OF EDUCATION PROTECTION ACCOUNT EXPENDITURES TO DISTRICT ACCOUNTING RECORDS YEAR ENDED JUNE 30, 2018

# **Education Protection Act (EPA) Expenditure Report**

Activity Classification	<b>Activity Code</b>				Unrestricted
EPA Proceeds:	8630				\$ 8,215,991
Activity Classification	Activity Code	Salaries and Benefits (1000-3000)	Operating Expenses (4000-5000)	Capital Outlay (6000)	Total
Instructional Activities	0100-5900	\$ 8,215,991			8,215,991
Total Expenditures for EP	A*	\$ 8,215,991	\$	\$	8,215,991
Revenues less Expenditure	es				\$

<sup>\*</sup>Total Expenditures for EPA may not include Administrator Salaries and Benefits or other administrative costs.

# RECONCILIATION OF GOVERNMENTAL FUNDS TO NET POSITION YEAR ENDED JUNE 30, 2018

Fund Balance:	
General Fund	\$ 11,100,087
Bond Interest and Redemption Fund	2,371,194
Child Development Fund	
Farm Operation Fund	25,224
Capital Outlay Projects Fund	2,546,165
Revenue Bond Construction Fund	8,445,428
Bookstore Fund	(881,201)
Self-Insurance Fund	3,606,011
Associated Students Trust Fund	236,404
Student Financial Aid Fund	
Scholarship and Loan Trust Fund	4,213,108
Retiree Trust Fund	 3,391,485
Total Fund Balances as reported on the Annual Financial and	
Budget Report (CCFS-311)	35,053,905
Net audit adjustments:	
No adjustments were made to the District's Funds	 
Total Fund Balance	35,053,905
Reconciliation to Net Position:	
Capital Assets, Net	97,325,076
Deferred Outflows of Resources Related to Pensions	17,932,665
Interest Payable	(642,802)
Net OPEB Liability	(56,801,302)
Deferred Outflows of Resources Related to OPEB	4,228,109
Compensated Absences	(1,167,027)
Capital Leases	(1,944,917)
Supplemental Retirement Incentive Liability	(258,211)
Deferred amount on refunding	1,195,482
Net Pension Liability	(62,402,037)
Bonds Payable/Premium	(41,097,645)
Deferred Inflows of Resources Related to Pensions	(3,549,330)
Remove Fiduciary Fund Balances	 (7,840,997)
Total Net Position	\$ (19,969,031)

# RECONCILIATION OF ANNUAL FINANCIAL AND BUDGET REPORT (CCFS-311) WITH AUDITED FINANCIAL STATEMENTS YEAR ENDED JUNE 30, 2018

# **AUDITOR COMMENTS**

No adjustments were made to the District's Fund Financial Statements.

# NOTES TO SUPPLEMENTARY INFORMATION YEAR ENDED JUNE 30, 2018

#### 1. PURPOSE OF SCHEDULES

## Schedule of Expenditures of Federal Awards

The audit of the District for the year ended June 30, 2018, was conducted in accordance with Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards (Uniform Guidance), which requires disclosure of the financial activities of all federally funded programs. To comply with Uniform Guidance, the Schedule of Expenditures of Federal Awards was prepared by the District.

- General The accompanying Schedule of Expenditures of Federal Awards presents the activity of all federal award programs of the District. The District reporting entity is defined in Note 1 to the District's basic financial statements.
- Basis of Accounting The accompanying Schedule of Expenditures of Federal Awards is presented using the accrual basis of accounting, which is described in Note 2 to the District's basic financial statements.
- Indirect Cost Rate The District has elected not to use the 10-percent de minimis indirect cost rate allowed under the Uniform Guidance.
- Subrecipients The District did not provide federal awards to subrecipients during the year ended June 30, 2018.

#### Schedule of State Financial Assistance

The California Community Colleges Chancellor's Office requires disclosure of the financial activities of all state funded programs. To comply with this requirement, the Schedule of State Financial Assistance is presented.

## Schedule of Workload Measures for State General Apportionment Annual (Actual) Attendance

Full-time equivalent students (FTES) is a measurement of the number of students attending classes of the District. The purpose of attendance accounting from a fiscal standpoint is to provide the basis on which apportionments of State funds are made to community college districts. This schedule provides information regarding the attendance of students based on various methods of accumulating attendance data.

# Reconciliation of the ECS 84362 (50 percent law) Calculation

The Reconciliation of ECS 84362 (50 Percent Law) Calculation form shows the annual reported data from the CCFS-311 and any audit adjustments.

## Reconciliation of Education Protection Account Expenditures to District Accounting Records

This reconciliation of Education Protection Account Expenditures shows the annual general apportionment and the expenditures the District applied toward the apportionment.

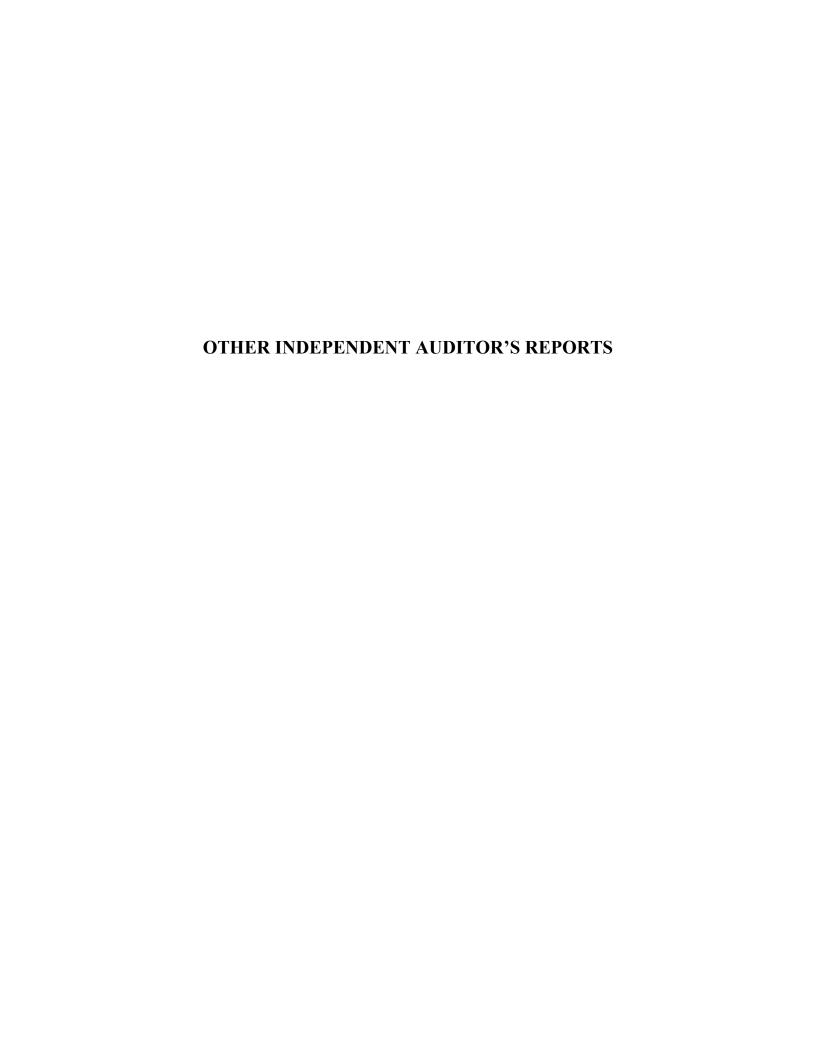
# NOTES TO SUPPLEMENTARY INFORMATION YEAR ENDED JUNE 30, 2018

# Reconciliation of Governmental Funds to Statement of Net Position

This schedule provides the reconciliation of the adjustments necessary to bring the District's internal fund financial statements, prepared on a modified accrual basis, to the entity-wide full accrual basis financial statements required under GASB Statements No. 34 and No. 35 business type activities reporting model.

Reconciliation of Annual Financial and Budget Report (CCFS-311) with Audited Financial Statements

This schedule reports any audit adjustments made to the fund balances of all funds as reported on the Annual Financial and Budget Report (Form CCFS-311).





# REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

# **Independent Auditor's Report**

Members of the Board of Trustees Merced Community College District Merced, California

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the business-type activities, the discretely presented component unit, and the aggregate remaining fund information of the Merced Community College District (the District), as of and for the year ended June 30, 2018, and the related notes to the financial statements, which collectively comprise the District's basic financial statements, as listed in the table of contents, and have issued our report thereon dated December 19, 2018.

# **Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the District's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, we do not express an opinion on the effectiveness of the District's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A material weakness is a deficiency, or combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses, or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

Members of the Board of Trustees Merced Community College District Page 2

# **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the District's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

# **Purpose of Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards*, in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

GILBERT ASSOCIATES, INC.

Milbert associates, en.

Sacramento, California

December 19, 2018



# REPORT ON COMPLIANCE FOR EACH MAJOR PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE REQUIRED BY THE UNIFORM GUIDANCE

## **Independent Auditor's Report**

Members of the Board of Trustees Merced Community College District Merced, California

# Report on Compliance for Each Major Federal Program

We have audited the Merced Community College District's (the District) compliance with the types of compliance requirements described in the *OMB Compliance Supplement* that could have a direct and material effect on each of the District's major federal programs for the year ended June 30, 2018. The District's major federal programs are identified in the summary of auditor's results section of the accompanying schedule of findings and questioned costs.

#### Management's Responsibility

Management is responsible for compliance with federal statutes, regulations, and the terms and conditions of its federal awards applicable to its federal programs.

## Auditor's Responsibility

Our responsibility is to express an opinion on compliance for each of the District's major federal programs based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America, the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, and the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Those standards and Uniform Guidance require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about the District's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances

We believe that our audit provides a reasonable basis for our opinion on compliance for each major federal program. However, our audit does not provide a legal determination on the District's compliance.

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Members of the Board of Trustees Merced Community College District Page 2

#### Opinion on Each Major Federal Program

In our opinion, the District complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its major programs for the year ended June 30, 2018.

#### Other Matters

The results of our auditing procedures disclosed an instance of noncompliance, which is required to be reported in accordance with Uniform Guidance and which is described in the accompanying Schedule of Audit Findings and Questioned Costs as item 2018-001. Our opinion on the major federal program is not modified with respect to this matter.

The District's response to the noncompliance finding identified in our audit is described in the accompanying Schedule of Audit Findings and Questioned Costs. The District's response was not subjected to the auditing procedures applied in the audit of compliance and, accordingly, we express no opinion on the response.

# **Report on Internal Control Over Compliance**

Management of the District is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to above. In planning and performing our audit of compliance, we considered the District's internal control over compliance with the types of requirements that could have a direct and material effect on each major federal program to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing our opinion on compliance for each major federal program and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the District's internal control over compliance.

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A material weakness in internal control over compliance is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A significant deficiency in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses, or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses or significant deficiencies. However, material weaknesses may exist that have not been identified.

Members of the Board of Trustees Merced Community College District Page 3

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

GILBERT ASSOCIATES, INC.

Millert associates, en.

Sacramento, California

**December 19, 2018** 



# REPORT ON COMPLIANCE WITH APPLICABLE REQUIREMENTS IN ACCORDANCE WITH THE CONTRACTED DISTRICT AUDIT MANUAL

## **Independent Auditor's Report**

Members of the Board of Trustees Merced Community College District Merced, California

## Report on Compliance with Applicable Requirements

We have audited the Merced Community College District's (the District) compliance with the types of compliance requirements described in Section 400, State Compliance Requirements, of the *Contracted District Audit Manual*, issued by the California Community Colleges Chancellor's Office identified in the schedule below for the year ended June 30, 2018.

## Management's Responsibilities

Management is responsible for compliance with the state statutes, regulations, and the terms and conditions of its state awards applicable to its state programs.

## Auditor's Responsibility

Our responsibility is to express an opinion on compliance for the District's state programs based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and Section 400, State Compliance Requirements, of the *Contracted District Audit Manual*, issued by the California Community Colleges Chancellor's Office. Those standards and the *Contracted District Audit Manual* require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above occurred. An audit includes examining, on a test basis, evidence about the District's compliance with those requirements and performing such other procedures as we considered necessary under the circumstances.

We believe that our audit provides a reasonable basis for our opinion on compliance. However, our audit does not provide a legal determination on the District's compliance with those requirements.

In connection with the requirements referred to above, we have selected and tested transactions and records to determine the District's compliance with the applicable programs identified below:

- Salaries of Classroom Instructors (50% Law)
- Apportionment for Instructional Service Agreements/Contracts

# Members of the Board of Trustees Merced Community College District Page 2

- State General Apportionment Funding System
- Residency Determination for Credit Courses
- Students Actively Enrolled
- Dual Enrollment (CCAP and Non-CCAP)
- Student Equity
- Student Success and Support Program (SSSP) Funds
- Scheduled Maintenance Program
- Gann Limit Calculation
- Open Enrollment
- Proposition 39 Clean Energy Fund
- Intersession Extension Programs
- Apprenticeship Related and Supplemental Instruction (RSI)
- Disabled Student Programs and Services (DSPS)
- To Be Arranged Hours (TBA)
- Proposition 1D and 51 State Bond Funded Projects
- Education Protection Account Funds

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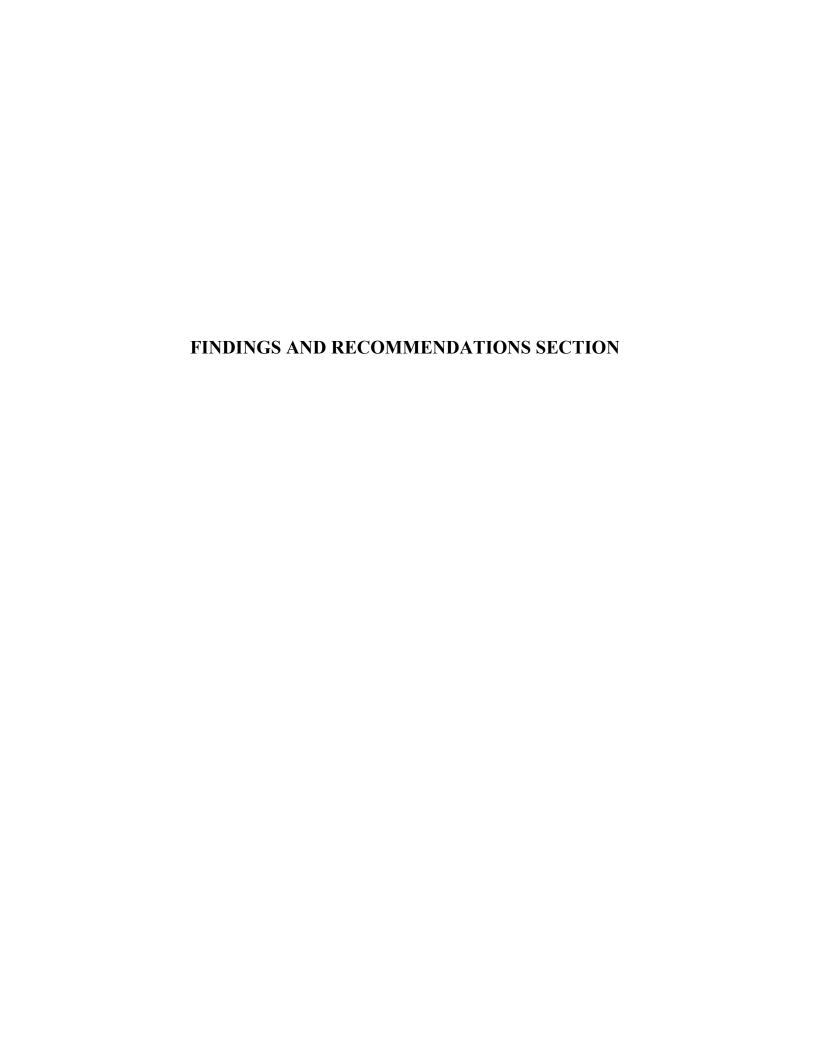
## **Opinion on State Compliance**

In our opinion, the District complied, in all material respects, with the compliance requirements referred to above for the fiscal year ended June 30, 2018. The results of our auditing procedures disclosed no instances of noncompliance with those requirements, which are required to be reported in accordance with the *Contracted District Audit Manual*.

GILBERT ASSOCIATES, INC.

Sacramento, California

**December 19, 2018** 



# SCHEDULE OF AUDIT FINDINGS AND QUESTIONED COSTS YEAR ENDED JUNE 30, 2018

# **SECTION I - SUMMARY OF AUDITOR'S RESULTS**

Financial Statements Type of auditor's report issued on whether the	
financial statements were prepared in accordance with GAAP:	Unmodified
Internal control over financial reporting: Material weakness(es) identified? Significant deficiency(ies) identified?	Yes ✓ No Yes ✓ None Reported
Noncompliance material to financial statements noted?	YesNo
Federal Awards Internal control over major programs: Material weakness(es) identified? Significant deficiency(ies) identified?	Yes ✓ No Yes ✓ None Reported
Type of auditor's report issued on compliance for major programs:	Unmodified
Any audit findings disclosed that are required to be reported in accordance with 2 CFR 200.516(a)?	
Identification of major programs:	
CFDA Numbers	Name of Federal Programs or Cluster
84.063, 84.007, 84.033	Student Financial Assistance Programs Cluste
Dollar threshold used to distinguish between Type A and Type B programs:	\$750,000
Auditee qualified as low-risk auditee?	
State Awards Internal control over State programs: Material weakness(es) identified? Significant deficiency(ies) identified?	Yes ✓ No Yes ✓ None Reported
Any audit findings disclosed that are required to be disclosed in accordance with Contracted District Audit Manual?	Yes✓_No
Type of auditor's report issued on compliance for state programs:	Unmodified

# SCHEDULE OF AUDIT FINDINGS AND QUESTIONED COSTS YEAR ENDED JUNE 30, 2018

#### SECTION II – FINANCIAL STATEMENT FINDINGS

There are no financial statement findings reported.

#### SECTION III – FEDERAL COMPLIANCE

2018-001 - REPORTING

Federal Program: Student Financial Assistance Programs Cluster

**Federal Agency:** U.S. Department of Education **CFDA Numbers:** 84.007, 84.033, 84.063

**Grant Award Number and Year:** No applicable award number, 7/1/17 - 6/30/18

#### Criteria:

2 CFR Part 200, Appendix XI, Part 5 specifies the following:

Entities that receive Student Financial Assistance Programs funding must submit the *Fiscal Operations Report* for 2017-2018, and the *Application to Participate* for 2019-2020 (collectively the FISAP report) by the deadline. The *2019-2020 FISAP Instructions*, published by the U.S. Department of Education, set the deadline of October 1, 2018.

#### **Condition:**

The District submitted its FISAP report on October 12, 2018, which is eleven days past the required deadline.

#### Cause:

The District's process was not adequate to ensure timely reporting as required by the federal funding agency.

## **Effect:**

Unknown

#### **Recommendation:**

We recommend that the District ensure that its policies and procedures surrounding the preparation and submission of the FISAP are updated to facilitate timely reporting.

#### **District's Corrective Action Plan:**

Procedures and a timeline have been developed for the completion of the FISAP. Calendar reminders have been set to the timeline developed in the procedure.

# SCHEDULE OF AUDIT FINDINGS AND QUESTIONED COSTS YEAR ENDED JUNE 30, 2018

# **SECTION IV – STATE COMPLIANCE**

There are no state compliance findings reported.

# STATUS OF PRIOR YEAR FINDINGS AND RECOMMENDATIONS YEAR ENDED JUNE 30, 2018

Recommendation	Current Status	District Explanation If Not Implemented
2017-001 – STATE GENERAL APPORTIONMENT FUNDING SYSTEM – DAILY ATTENDANCE –	Implemented; no exceptions noted during 2018	
Condition: Short-term daily courses with a laboratory component were incorrectly calculated in the District's attendance accounting system, but corrected prior to submission of the Annual Apportionment Attendance Accounting Report (320 Annual Report).	testing.	
<b>Recommendation:</b> We recommend that an internal review be performed of attendance methods on a periodic basis to ensure FTES is properly calculated, and therefore FTES amounts reported are accurate.		